BOARD MEETING

STATE OF CALIFORNIA

AIR RESOURCES BOARD

JOE SERNA, JR. BUILDING

CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY

BYRON SHER AUDITORIUM, SECOND FLOOR

1001 I STREET

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FRIDAY, NOVEMBER 21, 2008

8:30 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

ii

# APPEARANCES

# BOARD MEMBERS

- Mr. Ron Roberts, Acting Chairperson
- Dr. John R. Balmes
- Ms. Sandra Berg
- Ms. Dorene D'Adamo
- Mr. Jerry Hill
- Ms. Lydia Kennard
- Mr. Ronald O. Loveridge
- Mr. Daniel Sperling
- Mr. John Telles

# STAFF

- Mr. James Goldstene, Executive Officer
- Mr. Tom Cackette, Chief Deputy Executive Officer
- Ms. Ellen Peter, Chief Counsel
- Mr. Michael Scheible, Deputy Executive Officer
- Ms. Lynn Terry, Deputy Executive Officer
- Ms. Kathleen Quetin, Ombudsman
- Mr. Kevin Kennedy, Chief, Program Evaluation Branch
- Ms. Yun Hui Park, Staff
- Mr. Roland, Staff
- Ms. Monica Vejar, Board Clerk

iii

# APPEARANCES CONTINUED

### ALSO PRESENT

- Dr. Rasto Brezny, MECA
- Mr. Chris Busch, UCS
- Mr. Pedro Carillo
- Mr. Tim Carmichael, Coalition for Clean Air
- Ms. Cynthia Corey, California Farm Bureau
- $\operatorname{Mr.}$  Casey Crammer, California Cotton Ginners and Growers Association
- Mr. John Dunlap, American Home Furnishing Alliance
- Mr. Roger Gault, Enginer Manufacturers
- Mr. Henry Hogo, South Coast Air Quality Management District
- Mr. Ken Johnson
- Mr. Lawrence Keller, Polaris Industries
- Mr. Bill Magavern, Sierra Club
- Mr. James McNew, OPEI
- Mr. Peter Miller, Natural Resources Defense Council
- Ms. Crystal Muhlenkamp, Bloom Energy
- Mr. Max Ordenez
- Ms. Danielle Osborn Mills, Center for Energy Efficiency
- Mr. Ed Pike, International Council on Clean Transportation
- Mr. Shankar Prasad, Coalition for Clean Air
- Ms. Erin Rogers, Union of Concerned Scientists
- Ms. Julie Sauls, CA Trucking Association

iv

# APPEARANCES CONTINUED

# ALSO PRESENT

Mr. Kris Tjernell, Audubon CA, Conservation Strategy Group

Mr. John White, Clean Power Campaign

Ms. Pamela Williams, California Retailers Association

v

INDEX

	INDEX	
		PAGE
Item	08-10-1 Mr. Magavern Dr. Prasad Mr. Carmichael Ms. Osborn Mills Mr. Tjernell Ms. Muhlenkamp Mr. Johnson Ms. Rogers Mr. Miller Mr. Busch Mr. Pike Ms. Sauls Ms. Corey Mr. White Mr. Crammer Q&A	2 4 5 6 8 10 11 12 13 15 17 18 20 21 23 25
Item	O8-11-3 Acting Chairperson Roberts Executive Officer Goldstene Staff Presentation Ombudsman Quetin Mr. Hogo Mr. McNew Mr. Gault Mr. Maguire Dr. Brezny Q&A Motion Vote	76 77 78 85 86 87 89 90 92 93 98
Item	08-11-4 Acting Chairperson Roberts Executive Officer Goldstene Staff Presentation Ombudsman Quetin Mr. Hogo Mr. Keller Mr. Gault Mr. McNew Mr. Brezny Q&A Motion Vote	99 99 101 108 109 110 111 113 114 115 119

# Public Comment Mr. Dunlap Mr. Carillo Mr. Ordenez Ms. Williams Adjournment Reporter's Certificate 119 119 122 120 122 123

1	PROCEEDINGS

- 2 ACTING CHAIRPERSON ROBERTS: Good morning. Today
- 3 is November 21st. And I want to call this continued
- 4 session of the California Air Resources Board to order and
- 5 ask the clerk to call the roll.
- 6 BOARD CLERK VEJAR: Dr. Balmes?
- 7 BOARD MEMBER BALMES: Here.
- 8 BOARD CLERK VEJAR: Ms. Berg?
- 9 BOARD MEMBER BERG: Here.
- 10 BOARD CLERK VEJAR: Ms. D'Adamo?
- 11 BOARD MEMBER D'ADAMO: Here.
- 12 BOARD CLERK VEJAR: Supervisor Hill?
- BOARD MEMBER HILL: Here.
- 14 BOARD CLERK VEJAR: Ms. Kennard?
- Mayor Loveridge?
- 16 Mrs. Riordan?
- 17 Supervisor Roberts?
- 18 ACTING CHAIRPERSON ROBERTS: Here.
- 19 BOARD CLERK VEJAR: Professor Sperling?
- 20 Dr. Telles?
- BOARD MEMBER TELLES: Here.
- 22 BOARD CLERK VEJAR: Chairman Nichols?
- 23 Chairman Roberts, we have a quorum.
- 24 ACTING CHAIRPERSON ROBERTS: We have a quorum,
- 25 thank you.

- 1 We are going to continue with the public
- 2 testimony first from yesterday. I have a speaker's list
- 3 of people who apparently were here and indicated they were
- 4 interested in coming back today instead of staying with us
- 5 through the dinner hour last night.
- 6 So we're going to move through this. And we're
- 7 going to strictly enforce the two-minute limit. So I hope
- 8 you can get done within that two minutes and not drag on
- 9 for any additional time. So with your help, we want to
- 10 get through this. We have a lot we need to cover today,
- 11 and we're going to lose a quorum around noon time. Please
- 12 work with us. We're anxious to hear your comments.
- We'll start with Bill Magavern representing
- 14 Sierra Club followed by Shankar Prasad, Coalition for
- 15 Clean Air. Get in that on deck position. Okay.
- MR. MAGAVERN: Good morning. I'm Bill Magavern
- 17 with Sierra Club California. And I want to thank both the
- 18 staff and the Board for running such an open public
- 19 process and doing -- really going more than the extra mile
- 20 to take in everybody's comments and your accessibility
- 21 throughout the process.
- We've submitted lengthy written comments, so I
- 23 want to get right to our suggestions for improvements in
- 24 the market mechanism.
- 25 We think for this to be a market mechanism that

1 will work for California or at a regional level or as a

- 2 model for the nation, it needs significant strengthening.
- 3 And I understand that a lot of the details will be dealt
- 4 with during the rulemaking process, but think it's very
- 5 important that some fundamental principles be accounted
- 6 for in the Scoping Plan.
- 7 First, we think that it's important that carbon
- 8 fees be analyzed equally with cap and trade. And we would
- 9 like to see a full blown scenario as to whether, given the
- 10 regulatory measures that in the plan most of which are
- 11 excellent, what level would a carbon fee need to be set at
- 12 to achieve the carbon pricing goal. And then compare that
- 13 to the cap and trade, and let's see which would be the
- 14 better option. Let's do that full analysis.
- 15 Secondly, if there is going to be a cap and trade
- 16 and emission allowances are to be issued, it's very
- 17 important that the polluters have to pay for those
- 18 allowances and we not give a windfall profit to those
- 19 polluters.
- 20 Also the area of offsets. We think that 49
- 21 percent is much too big and that California needs the
- 22 reduce our emissions. That's not a job we should be
- 23 outsourcing to other jurisdictions. We need to develop
- 24 the clean green technologies here in California. We can
- 25 export those to the rest of the country and the rest of

- 1 the world.
- 2 Also we're very concerned that the cumulative
- 3 impacts from market mechanisms --
- 4 ACTING CHAIRPERSON ROBERTS: Bill, thank you.
- 5 MR. MAGAVERN: -- from offsets be fully analyzed.
- 6 Thank you very much.
- 7 ACTING CHAIRPERSON ROBERTS: Thank you.
- 8 Next speaker please.
- 9 MR. PRASAD: Good morning, members of the Board.
- 10 For the record, my name is Shankar Prasad. I'm
- 11 with the Coalition for Clean Air.
- 12 We are glad to be working with you and the staff
- 13 in crafting this historic plan. We commend the staff for
- 14 the excellent work they have done and also the expertise
- 15 they have shown in crafting this plan.
- 16 This Board has the tradition of showing world
- 17 wide leadership and taking actions, taking anticipatory
- 18 actions. So in the same vain, we want to make sure that
- 19 you all direct the staff to include the language that has
- 20 been included in our comments letter, the four elements,
- 21 which has been jointly signed by four other major
- 22 organizations in this state.
- 23 You may recall that over the last eight to
- 24 ten years or ten to twelve just the laws that have passed
- 25 in the state. But when it comes to the question of what

- 1 has changed at the ground level, not much has happened.
- 2 And the reason is that we do not have -- to any of them,
- 3 including the small grants program, neither we have the
- 4 target that has been clearly established not a time line
- 5 that has been there.
- 6 So you have this opportunity not to make the same
- 7 mistake and to ensure that these problems are solved and
- 8 directing the staff for action items that we have listed.
- 9 And the time lines is very important on that aspect.
- 10 And also we should remember that it is because of
- 11 the foresight of this agency three years ago that we have
- 12 an access to do cumulative impacts assessment. And it is
- 13 the reason we are asking that methodology now available
- 14 for you to build upon and to ensure that there is a common
- 15 method that can be used by other districts, the cities,
- 16 and otherwise so it is very much like risk assessment and
- 17 will also help in evaluating the future.
- 18 ACTING CHAIRPERSON ROBERTS: Thank you.
- 19 Tim Carmichael followed by Daniel Osborn Mills.
- 20 MR. CARMICHAEL: Good morning, members of the
- 21 Board. Tim Carmichael with the Coalition for Clean Air.
- Let me start by assuring you the crowds have
- 23 dwindled. California's interest in what you're going to
- 24 do on this topic has not dwindled one bit.
- 25 Greatly appreciate the comments from the Board

- 1 members yesterday indicating their interest in
- 2 incorporating community health protections into this plan.
- 3 We think it's a critical element, as Dr. Prasad just
- 4 outlined. And it's a piece that needs to be called out
- 5 more specifically in the Scoping Plan.
- 6 This is not only an opportunity for California do
- 7 the right thing for the residents of California, but it's
- 8 an opportunity to create a model for the Western Climate
- 9 Initiative, for rest of the country, and for other
- 10 countries around the world that are looking to set up
- 11 similar programs going forward.
- 12 We appreciate your support for this. We ask you
- 13 to incorporate the language that is in our comment letter.
- 14 And thank you again for the opportunity to weigh
- 15 in on this important matter.
- 16 ACTING CHAIRPERSON ROBERTS: Thank you, Tim.
- 17 Danielle followed by Jennifer Hadra.
- 18 MS. MILLS: Good morning, members of the Board.
- 19 The Center for Energy Efficiency and Renewable
- 20 Technologies first wants to commend the Air Resources
- 21 Board and staff for producing a plan of such magnitude and
- 22 scope. And we appreciate the opportunity to comment
- 23 today.
- We applaud the inclusion of the 33 percent
- 25 renewable portfolio standard and believe it will bring

1 significant environmental co-benefits as well as economic

- 2 benefits to the state.
- 3 However, we would like to see some measures
- 4 including energy storage technologies included in this.
- 5 We strongly support the option of offering a feed-in
- 6 tariff for all renewable portfolio standard eligible
- 7 projects or facilities up to 20 megawatts in size, which
- 8 would include ultra clean heat and power technologies as
- 9 well as distributed generation.
- 10 CEERT believes the design of any climate policy,
- 11 be it a cap and trade program or a direct regulatory
- 12 measure should recognize greenhouse gas benefits of
- 13 renewable electricity without imposing any regulatory
- 14 compliance burdens or unintended consequences on renewable
- 15 providers.
- To this end, CEERT strongly recommends that the
- 17 CARB include a measure to preserve the voluntary market
- 18 under a cap and trade program by retiring carbon benefits
- 19 related to voluntary purchases of renewable electricity
- 20 from the regional cap before allocating allowances to the
- 21 states.
- 22 We suggest that the staff also consider the
- 23 impact of this CEQA threshold of significance on
- 24 facilities that may emit more than 7,000 metric tons of
- 25 carbon dioxide equivalence through the generation of low

- 1 carbon renewable power. And we recommend that this
- 2 interim significance threshold be set equivalent to the
- 3 25,000 metric tons used as the threshold for coverage in
- 4 the WCI.
- 5 Again, we just want to thank you and tell that
- 6 you we believe the proposed Scoping Plan provides an
- 7 enormous opportunity for the state of California to grow
- 8 its economy, increase its development of green energy,
- 9 provide co-benefits, and reduce greenhouse gases.
- 10 Thank you.
- 11 ACTING CHAIRPERSON ROBERTS: Thank you.
- Jennifer here?
- Okay. Elizabeth Hadley. Elizabeth Hadley.
- 14 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: I
- 15 believe she testified yesterday.
- 16 ACTING CHAIRPERSON ROBERTS: Rachel Oster.
- 17 Kris Tjernell followed by Crystal Muhlenkamp.
- 18 MR. TJERNELL: Good morning, members of the
- 19 Board. I'm Kris Tjernell here on behalf of Audubon,
- 20 California.
- 21 First, we are very thankful for the continued
- 22 effort of the Board to find comprehensive solutions to
- 23 climate change issues and we urge adoption of the proposed
- 24 Scoping Plan.
- 25 Audubon, working closely with the Nature

- 1 Conservancy and Defenders of Wildlife, has submitted
- 2 extensive comments throughout the Scoping Plan process.
- 3 We'll keep today's comments brief.
- 4 Our natural resources, our wetlands, forests, and
- 5 range lands are a critical component of natural carbon
- 6 cycle and thus need to be considered to be considered
- 7 centrally in any approach to fighting and adapting to
- 8 climate change.
- 9 Significant investment in the protection and
- 10 restoration of our natural ecosystem is required to ensure
- 11 that the good work to curb emissions in the energy,
- 12 transportation, and other sectors is not undermined.
- To this end, Audubon California supports a strong
- 14 ongoing role for the Air Resources Board to provide clear
- 15 protocols and standards required during a multi-agency
- 16 effort of this magnitude.
- 17 In addition, Audubon California supports a
- 18 100 percent auction of allowances under a cap and trade
- 19 program with appropriate revenues reinvested in natural
- 20 resource protection, ecosystem resiliency, and adaptation
- 21 planning.
- 22 Thank you for your efforts. And again we urge
- 23 your adoption of the Scoping Plan. Thank you.
- 24 ACTING CHAIRPERSON ROBERTS: Thank you.
- 25 Crystal followed by Scott Newman.

1 MS. MUHLENKAMP: Good morning, members of the

- 2 Board. Crystal Muhlenkamp on behalf of Bloom Energy.
- 3 We applaud the Board and staff for their
- 4 excellent work on the Scoping Plan and urge adoption.
- 5 We would just like to take this opportunity to
- 6 encourage ARB going forward to promote the inclusion of
- 7 all technology neutral distributed generation solutions to
- 8 meet California's ambitious GHG emission reduction
- 9 targets.
- 10 California is of course known for its
- 11 technological innovation where things are constantly
- 12 improving and recognizing that new ultra clean high
- 13 efficiency distributed generation solutions are available
- 14 that don't meet the old technology definitions will help
- 15 California benefit from the best and widest range of
- 16 climate change solutions available.
- I would like to say we appreciate staff's
- 18 economic analysis work and firmly believe AB 32 and the
- 19 Scoping Plan will not only be great for California's
- 20 environment, but will spur further good old fashioned
- 21 California innovation, create green jobs in traditional
- 22 sectors, and further grow California's economy.
- Thanks so much.
- 24 ACTING CHAIRPERSON ROBERTS: Scott Newman here?
- 25 Adrian Perez.

1 Ken Johnson. Ken is going to be followed by Erin

- 2 Rogers, followed by Audrey Chang. Audrey here? Okay.
- 3 MR. JOHNSON: Good morning. I'm Ken Johnson.
- 4 One thing I don't see anything in the plan that
- 5 would prevent situations where in 2020 you could have
- 6 emission allowance trading for something like three
- 7 dollars per ton or lower, even after the polar ice cap is
- 8 gone. We could win the battle to achieve a 2020 emission
- 9 goal and still lose the war against catastrophic global
- 10 climate change.
- 11 And I would like to ask staff to respond to a
- 12 question regarding the statutory requirement for maximum
- 13 technologically feasible and cost effective emission
- 14 reductions.
- 15 Suppose that the statute had been written with
- 16 the word "maximum" omitted from that language. Everything
- 17 else stayed the same. You know, the 2020 emission limit
- 18 is unchanged.
- 19 Is there anything in what you've proposed that is
- 20 significantly different from what it would be if the word
- 21 "maximum" were omitted from the language. Is there
- 22 anything that would preclude a three dollar per ton
- 23 trading price of 2020 in what you've proposed?
- 24 ACTING CHAIRPERSON ROBERTS: We'll have them
- 25 answer at the end of the public testimony. Thank you.

1 MS. ROGERS: Good morning. Good to see you guys

- 2 again today. My name is Erin Rogers. And I'm with the
- 3 Union of Concerned Scientists. And we support the Scoping
- 4 Plan's foundational policy very much.
- 5 We have some concerns with the cap and trade
- 6 program. And I'd like to spend my time focusing on one of
- 7 those which is offsets.
- 8 So if the cap and trade program is like a game of
- 9 musical chairs in which chairs are taken out of the game
- 10 as the cap is ratcheted down and we proceed toward fossil
- 11 fuel abolition, then offsets are like bringing in a bunch
- 12 of chairs from the neighbor's house.
- 13 The offset upper limit in the Scoping Plan adds
- 14 about 213 million metric tons of chairs to the game. So
- 15 in essence we're lifting the cap by about 213 million
- 16 metric tons of emissions over the lifetime of the program.
- 17 The amount of offsets that could be allowed into
- 18 the system based on the upper limit in the Scoping Plan
- 19 could far exceed the emission reductions that come from
- 20 the cap and trade program. For example, in 2020, we
- 21 expect the cap and trade to achieve about 34 million
- 22 metric tons a year of emission reductions. But the same
- 23 year, the up limit of proposed offsets could allow 47
- 24 million metric tons of offsets into the system.
- 25 And this means that cap and trade is not pushing

- 1 up further reductions in the cap sectors. We're not
- 2 maximizing economic and environmental benefits in
- 3 California. And we think that the upper limit is too
- 4 high.
- 5 There's I hope a sign-on letter that's going to
- 6 be distributed signed by about 20 different environmental,
- 7 academic, and labor organizations asking for this upper
- 8 limit to be lowered or at least taken out of the Scoping
- 9 Plan for now until we can figure it out more.
- 10 Don't lock us into the upper limit. We think
- 11 that California should set the bar higher than the Western
- 12 Climate Initiative and do better on tightening up our
- 13 offsets limit.
- 14 Thank you.
- 15 ACTING CHAIRPERSON ROBERTS: Thank you.
- Audrey Chang.
- 17 MR. MILLER: My name is Peter Miller. I'll be
- 18 speaking today on behalf of the Natural Resources Defense
- 19 Council.
- 20 And I wanted to begin today by offering our
- 21 sincere thanks to the staff for what really has been a
- 22 Herculean effort over the past couple of years. An
- 23 enormous amount of work. A lot of pressure. And we
- 24 really do appreciate deeply the work that's gone into the
- 25 Scoping Plan.

1 We think that the Scoping Plan really leads the

- 2 country and the world. California is exercising
- 3 tremendous leadership with this. While we don't support
- 4 every detail within the plan, we do support strongly the
- 5 overall approach and the mix of policies and programs that
- 6 are in the Scoping Plan. We think that the Scoping Plan
- 7 when implemented will result in substantial economic
- 8 stimulus and sustainable jobs in the state. We think this
- 9 is an enormous benefit. We have submitted detailed
- 10 comments on to CARB on the draft plan, proposed plan. We
- 11 look forward to working with you on implementing that
- 12 plan.
- 13 I have two brief comments that I don't believe
- 14 have been made on the forest sector.
- The proposed Scoping Plan particularly in
- 16 Appendix C includes the assertion that mechanical fuels
- 17 treatment is a proven emission reduction measure. This
- 18 claim we find to be speculative and not founded in
- 19 accepted science. And we urge CARB to instead commit to a
- 20 science-based rigorous investigation of the full fuel
- 21 cycle carbon effects of fuels treatment and to
- 22 re-calibrate the Scoping Plan and energy sector strategies
- 23 in keeping with the results.
- 24 Second, the Scoping Plan does not yet offer
- 25 flushed out effective management and funding structure for

1 forest sector program design and implementation. And we

- 2 urge CARB to work with a range of relevant agencies and
- 3 stakeholders over the months and years to come to develop
- 4 such a structure.
- 5 Thank you for the opportunity to offer those
- 6 comments.
- 7 ACTING CHAIRPERSON ROBERTS: Thank you.
- 8 Chris Busch, followed by Brian Nowicki.
- 9 MR. BUSCH: Thanks to the Board and staff -- I
- 10 was going to say Herculean efforts too -- we weren't even
- 11 coordinating -- and for the great progress we made so far.
- 12 You heard a lot about auctioning yesterday, so I
- 13 don't want to get into the merits. But I'd like to start
- 14 by presenting a letter to you signed by 21 public interest
- 15 groups and also eleven professors of economics and Dan
- 16 Cammon as well also Nobelaureate Kent Arrow from Stanford
- 17 encouraging stronger statement of preference for
- 18 auctioning.
- 19 Let me say exactly what the letter said. It asks
- 20 you to add the statement that CARB expects that California
- 21 will auction significantly more than the WCI minimum
- 22 levels and will transition to 100 percent auction.
- Next I'd like to offer some words in response to
- 24 those who would say the difficult economic times mean we
- 25 can't afford climate investments. And I think that's

- 1 exactly the wrong way to think about it. The smart
- 2 household strategy of cutting back in difficult times is
- 3 actually how recessions turn into depressions. So we need
- 4 government to be thinking in terms of stimulus.
- 5 And this doesn't mean it's all going to be free.
- 6 And CARB's analysis appropriately recognized the cost of
- 7 policies. It's just that the energy savings outweigh the
- 8 costs. And that's how the net benefits come about and the
- 9 cost lowering benefits of innovation in the future are not
- 10 even brought into the analysis. So that is a way that
- 11 really costs are overestimated.
- 12 I think the AB 32 implementation group critique
- 13 goes overboard in its attack on CARB's analysis. And I
- 14 think it offers little in the way of specific refutation
- 15 of the detailed bottom up work that underlies and is the
- 16 basis for the net benefits in the analysis.
- 17 I think the heart of their critique relies on an
- 18 ideological judgment that in essence markets are working
- 19 close to perfectly and are close to rational and that
- 20 government can't possibly have a net positive impact on
- 21 the economy.
- In closing, we ask you to reject delay and to
- 23 maintain strong leadership at this critical time.
- 24 ACTING CHAIRPERSON ROBERTS: Thank you.
- 25 Brian Nowicki here? Ed Pike. Is Ed here?

- 1 Followed by Julie Sauls, followed by Cynthia Corey.
- 2 MR. PIKE: Good morning. My name is Ed Pike, and
- 3 I represent the International Council on Clean
- 4 Transportation.
- 5 Thank you for the opportunity to speak this
- 6 morning. And thank you to the staff for all their hard
- 7 work on the transportation sector of the Scoping Plan.
- 8 I recognize the importance of the comprehensive
- 9 approach covering clean vehicles, clean fuels, reduced
- 10 vehicle miles traveled. And today I want to limit my
- 11 remarks to a clean air, clean transportation incentive
- 12 program.
- 13 The addition of a clean air, clean incentive
- 14 program to the Scoping Plan is important for several
- 15 reasons.
- 16 First of all, AB 32 requires that the final
- 17 Scoping Plan contain recommendations on incentive programs
- 18 to achieve the maximum feasible and cost effective
- 19 reductions. Targeted incentives for cost effective
- 20 voluntary reductions will multiply the incentive compared
- 21 to a broad somewhat diffuse effect you might have from a
- 22 broad cap and trade or other type of system putting a
- 23 price on carbon.
- 24 Second of all, the California Energy Comission
- 25 has estimated that it will take \$50 billion over the next

1 15 years to achieve many of the goals laid out in the

- 2 Scoping Plan. And AB 118 is a great opportunity to move
- 3 in that direction to leverage a lot of private dollars
- 4 where most of the investment will come from. But it's
- 5 important to look at other opportunities as well. And
- 6 ETAAC has some recommendations that can help in that area.
- 7 In addition to broader concepts like the
- 8 California Carbon Trust, which is something that we very
- 9 much endorse, ETAAC also recommends as a high priority a
- 10 program specifically for transportation incentives. And
- 11 while models like offsets haven't worked very well in
- 12 California and internationally as incentive for
- 13 transportation reductions, we do have examples here in
- 14 California that are recognized as very successful like the
- 15 Carl Moyer Program for cost effective voluntary reductions
- 16 that go beyond what standards will require.
- 17 ACTING CHAIRPERSON ROBERTS: Thank you, Ed.
- Julie Sauls, followed by Cynthia Corey.
- 19 MS. SAULS: Good morning, members of the Board
- 20 and staff.
- 21 I just want to say thank you again for the amount
- 22 of time you are giving towards these very big issues that
- 23 are before you. It is greatly appreciated by those who
- 24 actually are watching and getting to participate. So
- 25 thank you.

1 My name is Julie Sauls. And I am the BP of

- 2 External Affairs for the California Trucking Association.
- 3 We are the largest statewide trucking association
- 4 representing trucking interests and those that rely on us
- 5 in California.
- 6 CTA does support the goals outlined in AB 32.
- 7 However, we are extremely concerned about the competitive
- 8 disadvantage and the fact that this will increase costs
- 9 not only for truckers, but for the businesses and the
- 10 consumers that rely on the goods that trucks deliver.
- 11 The Scoping Plan identifies medium and heavy-duty
- 12 trucks as a primary target of AB 32 implementation
- 13 policies, including requiring retrofits to improve fuel
- 14 efficiency and hybridization of medium and heavy-duty
- 15 vehicles. It also relies heavily on the implementation of
- 16 low carbon fueled standards not only for passenger vehicle
- 17 fleets, but for trucks as well.
- 18 This measure is very likely to impose billions of
- 19 dollars in additional costs to truckers. And it also does
- 20 not account for the costs associated with the regional and
- 21 local initiatives that have imposed greater restrictions
- 22 and conditions on trucking operations in California.
- 23 Every new cost that widens the gap between
- 24 in-state and out-of-state trucking increases the
- 25 likelihood that more and more operators will move their

- 1 base of operations outside of California.
- 2 This will export California jobs and revenue and
- 3 generate more greenhouse gases as they drive in and out of
- 4 the state. Much longer delivery runs than if they were
- 5 based within California borders. The added cost of
- 6 out-of-state carriers will manifest themselves in the
- 7 prices of food and other consumer products that rely on
- 8 truck transport and get them into the hands of consumers.
- 9 I would like to offer a few things for your
- 10 consideration. One is that the economic impact analysis
- 11 is taking into account what is happening in the current
- 12 economy. As we see, it's changing day to day and the --
- 13 ACTING CHAIRPERSON ROBERTS: Thank you, Julie.
- MS. SAULS: -- picture is becoming more gloomy.
- 15 Thank you.
- 16 ACTING CHAIRPERSON ROBERTS: Cynthia Corey
- 17 followed by John White. And then our final speaker Casey
- 18 Crammer.
- 19 MS. COREY: Supervisor Roberts and members,
- 20 Cynthia Corey, California Farm Bureau. I'm sorry I
- 21 couldn't be here yesterday. I heard I missed a good time.
- 22 But I did hear that there was some talk about
- 23 agriculture. And I just wanted to in my two seconds
- 24 remind the Board. I know that you have a lot of reading
- 25 material that comes to you before every Board meeting.

- 1 But I want to remind you earlier this spring about the
- 2 ETAAC report. And there's 23 pages in here that the
- 3 agriculture community spent a lot of time putting
- 4 together. I would like -- please before we think about
- 5 new ideas for agriculture that we go back, look at every
- 6 step. There is a two-page charts that lays out everything
- 7 that need to happen for agriculture to get their eight
- 8 million metric tons that are identified for agriculture.
- 9 Under your current structure, there is no farm or
- 10 ranch that will reach the stationary source definition.
- 11 So ours are voluntary measures at this point. We are
- 12 working closely with the academic community within the
- 13 state, within this nation, and internationally trying to
- 14 identify where we can make changes. So I would ask that
- 15 you sit down with us, review this, and figure out the next
- 16 steps. We are working hard to come up with our
- 17 contribution. And it just hurts me to think that it was
- 18 portrayed that we are not interested and we are not at the
- 19 table. Thank you.
- 20 ACTING CHAIRPERSON ROBERTS: Thank you.
- John White, followed by Casey Kramer.
- MR. WHITE: Good morning. I'm John White. I'm
- 23 here today representing the Clean Power Campaign.
- 24 My remarks are more personal, because I've been
- 25 coming to the Board for many years on a lot of different

- 1 things. And I have an idea how this fits.
- 2 And I think what we need to do is really
- 3 understand how important California's contribution to the
- 4 international climate debate is. And it has to do with
- 5 how we approach the problem.
- 6 This Scoping Plan should be more like a State
- 7 Implementation Plan. That's the standards against which
- 8 it should be judged. And because I think the Clean Air
- 9 Act has a lot to teach us about how to go about with
- 10 climate.
- 11 One of the things I think we've learned is that
- 12 cap and trade is a compliance mechanism. It's not an end
- 13 in itself. And the fact is that questions, problems,
- 14 issues, and financial uncertainty associated with cap and
- 15 trade have grown since we started this process. And I
- 16 think all of the advocates at the Board and the staff have
- 17 all put too much time into it for how good it's going to
- 18 do us in the near term.
- 19 That's not to say we shouldn't work on it. I
- 20 think it's very important that we get the metrics right
- 21 and influence in places like the WCI. But it isn't where
- 22 the tons are going to come from any time soon.
- 23 As a result, I think we need to go back and focus
- 24 more on getting from here to there on the near-term
- 25 reductions we have before us. We're grateful for the 33

- 1 percent renewable portfolio standard being established,
- 2 but we need your help enforcing it. When you get to the
- 3 municipal utilities on the cap and trade and the
- 4 allocation, the theory versus the practice of cap and
- 5 trade is going to come into full view. We would suggest
- 6 command and control has a role at providing meaningful
- 7 compliance flexibility for some situations. But the
- 8 emphasis has to be on implementation. We very much
- 9 commend as my colleague --
- 10 ACTING CHAIRPERSON ROBERTS: Thank you, John.
- 11 MR. WHITE: -- Danielle Mills said about the
- 12 Scoping Plan inclusion --
- 13 ACTING CHAIRPERSON ROBERTS: Thank you, John.
- 14 MR. WHITE: -- distributed energy tariffs. We
- 15 want to emphasize that. Thank you.
- 16 ACTING CHAIRPERSON ROBERTS: Casey, you have the
- 17 dubious distinction of being the last speaker here.
- 18 MR. CRAMMER: Good morning. My name is Casey
- 19 Crammer. I represent the California Cotton Ginners and
- 20 Growers Association.
- 21 I'm here today to comment on testimony that
- 22 agriculture was not being addressed in the Scoping Plan.
- 23 This was not the case. Agriculture will be affected more
- 24 than any other industry in California by the proposed
- 25 Scoping Plan and does not have the ability to pass on one

- 1 cent of the cost onto the consumers.
- 2 Agriculture will be affected by regulations in
- 3 virtually every category of the Scoping Plan. Will be
- 4 impacted by the low carbon fuel standards, the heavy-duty
- 5 truck efficiency measures, water efficiency, land use
- 6 efficiency measures, and will be heavily impacted by the
- 7 increases in utilities rates. We are no different and are
- 8 concerned with the same as many of the small businesses
- 9 that you heard from yesterday.
- 10 Farmers must invest in efficiency measures in
- 11 order to cut costs and compete in the global marketplace.
- 12 Investments in water pump and use efficiency have reduced
- 13 per acre water use. Farmers have drastically moved
- 14 towards electrictrifying ag pumps where possible because
- 15 of strict air quality regulations and high cost of fuel.
- 16 Conservation tillage and investments in equipment that
- 17 reduces passes in the field have lead to decreased fuel
- 18 use per acre and greenhouse gas reductions.
- 19 California agriculture has and will continue to
- 20 lead the world in inefficiency as necessary means of
- 21 survival and will therefore continue to reduce greenhouse
- 22 gases and continue to significantly contribute to carbon
- 23 sequestration.
- 24 If the actions of your Board and the purpose of
- 25 the Scoping Plan are truly about reducing greenhouse gases

1 and the global climate change, the Board should do what it

- 2 can to encourage the viability and sustainability of the
- 3 family farmers. The alternative is to pave over prime
- 4 agriculture land with freeways and development, only
- 5 worsening our air quality and climate change problems.
- 6 Thank you.
- 7 ACTING CHAIRPERSON ROBERTS: Thank you, Casey.
- 8 That completes the public testimony.
- 9 Would staff first deal with the question that Mr.
- 10 Johnson raised before Board member comments.
- 11 CHIEF COUNSEL JENNE: Hi. This is Bob Jenne.
- 12 Regarding Mr. Johnson's question, which was
- 13 really about statutory interpretation, we designed the
- 14 plan to achieve the 2020 target by using the most cost
- 15 effective measures we could identify. If we are able as
- 16 we learn more to identify additional measures that are
- 17 within the same range of cost effectiveness and they're
- 18 technologically feasible, the Board would be required to
- 19 adopt such measures to fulfill the statutory mandate in AB
- 20 32 to adopt the maximum technologically feasible and cost
- 21 effective measures.
- We would also note that the plan already provides
- 23 for that in some degree. We have a margin of safety in
- 24 the plan to achieve additional reductions beyond the 2020
- 25 target to make sure we actually get there.

- 1 ACTING CHAIRPERSON ROBERTS: Thank you.
- 2 Mr. Goldstene, do you have any comments that you
- 3 want to lead off with?
- 4 EXECUTIVE OFFICER GOLDSTENE: Well, we've
- 5 heard --
- 6 ACTING CHAIRPERSON ROBERTS: There was a few
- 7 things from yesterday.
- 8 EXECUTIVE OFFICER GOLDSTENE: There were a few
- 9 things from yesterday and a few things from today. At
- 10 this point, I know that the Board has several specific
- 11 issues and topic areas you'd like to discuss and cover.
- 12 We're prepared to make a discussion.
- 13 ACTING CHAIRPERSON ROBERTS: Do you have a short
- 14 list you'd like to cover and we'll add to that?
- 15 EXECUTIVE OFFICER GOLDSTENE: I think land use is
- 16 on the list.
- 17 Public health issues are on the list.
- 18 I know that CAPCOA wants to have a discussion
- 19 about trying to somehow formalize their participation in
- 20 the plan.
- 21 I think the discussion about voluntary credits --
- 22 credits for voluntary reductions through energy efficiency
- 23 might be worth talking about. Offsets, as UCS
- 24 representatives raised today.
- 25 Cap and trade.

- 1 That's the short list.
- 2 ACTING CHAIRPERSON ROBERTS: Okay. John.
- BOARD MEMBER BALMES: Well, I just wanted to add
- 4 to the list, cumulative impacts.
- 5 EXECUTIVE OFFICER GOLDSTENE: Cumulative impacts.
- 6 BOARD MEMBER BALMES: And the industrial audit.
- 7 BOARD MEMBER LOVERIDGE: I'm looking for a
- 8 process question.
- 9 What will be before us in December? I mean,
- 10 describe what as a Board member we'll be seeing and asked
- 11 to do in December.
- 12 EXECUTIVE OFFICER GOLDSTENE: Based on your
- 13 direction today, we will make changes to the plan and/or
- 14 develop a resolution language that you would direct staff
- 15 to carry out concern functions. So for instance, on
- 16 public health, you may direct us to work with the director
- 17 of the Department of Public Health as we study cumulative
- 18 impacts or other things as an example.
- 19 ACTING CHAIRPERSON ROBERTS: I think it's fair to
- 20 assume in December we're going to have a series of
- 21 sub-groups under these things we're going to have
- 22 discussions on each one. And then try to reach a series
- 23 of agreements and probably come to a resolution.
- 24 BOARD MEMBER LOVERIDGE: One other. Are we
- 25 assuming it's a public hearing where if there's new items

1 that are not in the current Scoping Plan that we'll have

- 2 testimony? Or we assume that testimony today is the end
- 3 and it's Board discussions in December?
- 4 EXECUTIVE OFFICER GOLDSTENE: I think that the
- 5 people who are interested in commenting on any significant
- 6 changes to the plan will probably want to hear comments
- 7 from people. But I think for the most part we've captured
- 8 most of the public testimony at point, although there
- 9 might be new items you may want to hear in December.
- 10 ACTING CHAIRPERSON ROBERTS: Talking to Mary, I
- 11 thought this was the public testimony.
- 12 EXECUTIVE OFFICER GOLDSTENE: For the most part,
- 13 this is the public testimony.
- 14 BOARD MEMBER LOVERIDGE: I think that signal
- 15 needs to be very clear whether there's another round of
- 16 public testimony in December or whether in fact we heard
- 17 public --
- 18 EXECUTIVE OFFICER GOLDSTENE: I think the idea if
- 19 there are new issues --
- 20 ACTING CHAIRPERSON ROBERTS: The comments between
- 21 now and that meeting.
- 22 CHIEF COUNSEL JENNE: Ultimately, there will be
- 23 an agenda item in December where you'll have to make a
- 24 decision whether to adopt the plan or not. Since it's an
- 25 agenda item, we would allow public testimony. The Board

1 Chair can limit the public testimony and say November was

- 2 really the opportunity to do that. But if people really
- 3 insist on talking, they could have an opportunity to
- 4 comment on the agenda item, and the Chair can
- 5 appropriately limit it.
- 6 But ultimately at the end of the December
- 7 hearing, you would have a resolution in front of you to
- 8 adopt and plan. And there could be a modified version of
- 9 the plan that we put for you based on the Board's
- 10 direction. So you'd have a plan. Either the plan now or
- 11 the plan with modifications. And at that time you would
- 12 be asked to adopt it.
- BOARD MEMBER LOVERIDGE: Okay.
- 14 ACTING CHAIRPERSON ROBERTS: DeeDee.
- BOARD MEMBER D'ADAMO: I just had a couple of
- 16 additions.
- 17 Further work on the economic analysis with a time
- 18 certain coming back to the Board.
- 19 We heard about mandatory and commercial
- 20 recycling. I think I'd like to have some discussion about
- 21 assigning a target or some way to assign the range.
- 22 And then on forestry, I think staff is probably
- 23 working on this anyway. But the appendix language and
- 24 maybe some discussion about accounting and cross-sector
- 25 accounting.

1 BOARD MEMBER HILL: That would be my question

- 2 too.
- 3 ACTING CHAIRPERSON ROBERTS: Sandy.
- 4 BOARD MEMBER BERG: I would like to hear -- I'm
- 5 in full agreement with my fellow Board members on their
- 6 list. And I would just like to hear from staff's
- 7 perspective the incentive programs and what we're thinking
- 8 about.
- 9 What I'm trying to be very careful about is not
- 10 going into details that we're going to be discussing when
- 11 each item comes up for regulatory review or for crafting
- 12 the master plan. But some of these things I don't know
- 13 whether it's a policy decision or will it be covered in
- 14 the details. So it would be helpful for me to know the
- 15 thinking about that.
- 16 The other thing I am concerned about and that was
- 17 brought up by a speaker today, for example, the role that
- 18 the trucks, the medium and heavy-duty sector, will play in
- 19 light of the fact that we're looking at an on-road truck
- 20 rule in December. And so if we're going to require
- 21 additional retrofits -- I guess what I'd like to be
- 22 assured of is that as we're going through to look at the
- 23 truck rule that we're not going to come back and say, oh,
- 24 but now we want you to do something different. I'm just
- 25 concerned about that.

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1 And I think that's all on my list. Thank you.
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- 2 BOARD MEMBER SPERLING: It seems like now would
- 3 be a time to have some small discussions about any items.
- 4 ACTING CHAIRPERSON ROBERTS: That's what I was
- 5 anticipating.
- 6 BOARD MEMBER HILL: I think isn't the purpose of
- 7 the discussion is to direct the staff to come back with
- 8 resolution that has that discussion? Okay.
- 9 ACTING CHAIRPERSON ROBERTS: Okay.
- 10 EXECUTIVE OFFICER GOLDSTENE: To Board member
- 11 Berg's point, in December, when we complete the Scoping
- 12 Plan adoption, we'll be moving right into adoption and
- 13 consideration of the two truck items. One is the main
- 14 on-road rule and the other is the smart ways rule that's
- 15 part of the Scoping Plan.
- ACTING CHAIRPERSON ROBERTS: That's going to be a
- 17 great hearing day.
- 18 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: One
- 19 other point on that. The medium and heavy-duty rules
- 20 would not be retrofits. Those would be new vehicles. So
- 21 I don't think there's overlap for that piece with what you
- 22 would be doing in December.
- BOARD MEMBER BERG: Just so that we are trying to
- 24 get the industry to move into 2010 vehicles. Those that
- 25 by 2010 if something else comes out in 2015, 2016, you

1 know, these are expensive pieces of equipment. We have to

- 2 decide what we want the industry to do and give them very
- 3 clear messages.
- 4 BOARD MEMBER SPERLING: So I have three items I
- 5 would want to discuss here before we move on.
- 6 ACTING CHAIRPERSON ROBERTS: Why don't you read
- 7 them off, because I think they have a pretty comprehensive
- 8 list right now.
- 9 BOARD MEMBER SPERLING: It's kind of in a sense
- 10 to get a sense of the Board it would be good for some of
- 11 these issues.
- 12 You know three -- I'm concerned about one is the
- 13 CAPCOA suggestion. I think there should be some kind of
- 14 movement forward in thinking through exactly how to engage
- 15 the districts better and how that would be. It doesn't
- 16 necessarily have to follow exactly what they proposed.
- 17 But I think something like that should be either in the
- 18 Scoping Plan or part of the plan.
- I see a lot of nodding heads.
- 20 ACTING CHAIRPERSON ROBERTS: You know, I think
- 21 we'll be able to deal with that, because I think my sense
- 22 is there's consensus on that.
- 23 EXECUTIVE OFFICER GOLDSTENE: We've already been
- 24 working for the past two plus years with them very
- 25 closely. I think they're looking for some line in the

1 resolution that has you direct us to continue to work with

- 2 them.
- 3 BOARD MEMBER HILL: I think we want to do that.
- 4 ACTING CHAIRPERSON ROBERTS: I think it's more
- 5 than we want you to work with them. I think it was a
- 6 question of what is the role we're expecting them to play
- 7 and to what extent, as we are with State agencies, going
- 8 to provide funding for that in some way, shape, or form
- 9 which was really the heartbeat of their comments.
- 10 BOARD MEMBER HILL: Especially with the
- 11 permitting of the stationary sources.
- 12 BOARD MEMBER LOVERIDGE: And you have districts
- 13 that have been working and been in place. And it seems to
- 14 me as the CARB board we ought to use the fact it's working
- 15 there, rather than putting in a new system.
- 16 ACTING CHAIRPERSON ROBERTS: So I think there's
- 17 probably a strong consensus -- we are not going to take a
- 18 vote on this -- that we want to enhance the role of the
- 19 air districts and see them as a technical clearinghouse at
- 20 the local level.
- 21 EXECUTIVE OFFICER GOLDSTENE: We have viewed them
- 22 as partners. I think what they want to know is what their
- 23 exact role in the implementation of the plan would be in
- 24 the different areas. And we know they bring a tremendous
- 25 account of talent and skill and knowledge. It's a matter

- 1 of as we get into the details of the implementation,
- 2 sorting out exactly what the tasks would be, and then how
- 3 they would be reimbursed for those efforts.
- 4 BOARD MEMBER BERG: CAPCOA did submit suggested
- 5 language. And maybe staff could just review that
- 6 suggested language and see where you're comfortable and
- 7 what changes --
- 8 EXECUTIVE OFFICER GOLDSTENE: We have reviewed
- 9 it, and we are working on a revision to that.
- 10 BOARD MEMBER HILL: Include that information.
- 11 BOARD MEMBER TELLES: At our local district, it's
- 12 been my concern that if we use the air districts as
- 13 helping implement AB 32 that we don't remove any resources
- 14 from the air districts in their process of doing that. In
- 15 other words, they need funding or permit fees or whatever.
- 16 And actually I think the way the language is written in
- 17 their resolution that they sent us I would recommend we
- 18 except it as it stands.
- 19 ACTING CHAIRPERSON ROBERTS: Well, I don't think
- 20 we want on vote on that today. But I think we've given
- 21 staff strong direction to review it and come back with a
- 22 recommendation that we can discuss. Okay.
- What's the second?
- 24 BOARD MEMBER SPERLING: Item two, the offset
- 25 issue. And I confess I haven't looked at it really

1 carefully. But the way it's being presented that others

- 2 are presenting it, if their view of it is accurate, I
- 3 think that has raised some concern.
- 4 And the question I guess is the offsets are
- 5 important. But the question is, how large are they?
- 6 Because I guess the real question in my mind is, are these
- 7 offset, the 49 percent number, does that apply to just the
- 8 cap and trade reduction requirement, or is it more
- 9 broadly, as USC was implying?
- 10 EXECUTIVE OFFICER GOLDSTENE: Kevin Kennedy from
- 11 the Office of Climate Change will answer that.
- 12 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: The way
- 13 that the 49 percent -- which is viewed as an upper limit
- 14 we might actually set a lower limit -- would be applied
- 15 against the total reductions that are achieved starting
- 16 from whatever the level in the cap and trade program from
- 17 the level set for the 2012 cap and then as the reductions
- 18 go on. So as you get in the later years, that number does
- 19 start looking like a very large limit on offsets. It's
- 20 something that we will be working through.
- 21 The fundamental policy direction that we see in
- 22 the plan is that we want to have an offset limit that is
- 23 designed to make sure that there are significant
- 24 reductions from within the cap and trade program. So as
- 25 we work through the details of the rules and how we set

- 1 the limits, we will take a close look at the information
- 2 USC and others will put forward. If it looks like that is
- 3 too big of a limit in the out years, we'll re-visit the 49
- 4 percent. We're not set at we're going to do 49 percent.
- 5 BOARD MEMBER SPERLING: Perhaps a technical
- 6 question is when you say offset, is that within the WCI
- 7 area or the California area?
- 8 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: In
- 9 terms of where the offsets could be coming from?
- 10 BOARD MEMBER SPERLING: Yeah. When does it count
- 11 as an offset?
- 12 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: In
- 13 terms of where offset projects could be located, the
- 14 language in the plan says we would be looking to something
- 15 that would not have geographic limits. The sort of limits
- 16 that we are looking for. One is the quantity limit we're
- 17 talking about. But also making sure there are very
- 18 stringent rules so we feel very confident that the
- 19 reductions that we are looking at are real, additional,
- 20 verifiable, permanent, et cetera.
- 21 So we're looking at more the question of ensuring
- 22 the quality of the offset than trying to set a geographic
- 23 area where the project will be located.
- 24 BOARD MEMBER SPERLING: So if you buy a credit
- 25 from one of the WCI states or Canadian provinces from that

1 electric utility, is that an offset or is that credit

- 2 trade?
- 3 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: If what
- 4 you are purchasing is an allowance that was issued by one
- 5 of the other partners that we had established the trading
- 6 relationship with, that would be an allowance. And that
- 7 would not count as an offset.
- 8 ACTING CHAIRPERSON ROBERTS: I think we're
- 9 leaving out several questions that are going to have to be
- 10 answered as part of the December, the 49 percent, the
- 11 geographic area, all these things I think --
- 12 BOARD MEMBER BALMES: If you want a sense of some
- 13 of the Board, I think 49 percent is way too high. I would
- 14 have trouble with that.
- 15 And I think then no geographic restrictions means
- 16 planting trees in Brazil would be an offset if it could be
- 17 verifiable. And I'm not saying that's a bad thing to do.
- 18 I'll all for planting trees in Brazil. But I'm not sure
- 19 that's the way I want to see the offset program for
- 20 California.
- 21 ACTING CHAIRPERSON ROBERTS: I think part of what
- 22 we're going to be wrestling with -- I'll just put this on
- 23 the table. Convince us that there's a health benefit
- 24 that's associated in the sort of region in which these
- 25 things take place. It seems like that health benefit if

1 it's going to happen needs to happen in California to the

- 2 extent that we're doing these things.
- 3 In addition to the greenhouse gas itself is a
- 4 whole series of other things that we're rolling out that
- 5 will happen. To the extent we're going outside the
- 6 geographic area to some other place on the planet, while
- 7 that net effect of the greenhouse gas is going to be the
- 8 same, we are losing some of the benefit there that we'd
- 9 like to see here.
- 10 So I think that's going to cause us all to have
- 11 some sleepless nights between now and December.
- 12 BOARD MEMBER D'ADAMO: And if I could just add, I
- 13 think of that cap on offsets and the geographic limitation
- 14 in a similar fashion that I look at the goal of
- 15 100 percent auction. I think we want to maybe consider
- 16 establishing goals. Start slow. Make sure we are doing
- 17 this program right. Maybe have geographic restrictions.
- I think it goes to whether or not we can -- we
- 19 have a comfort level of verifiable offsets. It's a lot
- 20 easier to do it in your own backyard. To verify that once
- 21 the program gets going if it makes sense to go beyond,
- 22 let's re-visit that issue.
- 23 ACTING CHAIRPERSON ROBERTS: Well, I think I can
- 24 safely speak for everyone we have to have an iron clad
- 25 guarantee that the offsets are going to be there.

- 1 BOARD MEMBER HILL: And verifiable.
- 2 And I would agree with DeeDee's comments and Dr.
- 3 Balmes that 49 percent, it seems excessive. It doesn't
- 4 get us I don't think where we need to be, especially here.
- 5 So maybe if you bring back a lower number at the next
- 6 meeting.
- 7 EXECUTIVE OFFICER GOLDSTENE: It is an upper
- 8 limit as Kevin just pointed out. And it was a product of
- 9 extensive negotiations with the Western Climate Initiative
- 10 trying to come to a number. There were several members in
- 11 that process that wanted the ability to do much a greater
- 12 number.
- 13 So we felt at the staff level that we had
- 14 significant success getting it down to 49 percent as an
- 15 upper limit. Each member would ultimately decide what
- 16 they are comfortable with.
- 17 BOARD MEMBER D'ADAMO: Question. Did
- 18 negotiations include reference to the regional boundary on
- 19 offsets?
- 20 EXECUTIVE OFFICER GOLDSTENE: Yes. And there's
- 21 no geographic limit. As long as the offsets are verified
- 22 very high quality offsets -- because we're dealing with
- 23 the pollutant that's a worldwide pollutant theoretically
- 24 it's solid and verifiable. We can go into more detail if
- 25 you need.

1 ACTING CHAIRPERSON ROBERTS: Well, I want to get

- 2 through this.
- 3 Board Member Sperling has one other item.
- 4 BOARD MEMBER BERG: I just want to -- if we
- 5 discuss geographic boundaries I would like to know what
- 6 the economic impact. Because my understanding is that
- 7 there would be some strong economic impact if we bring the
- 8 boundaries in because it limits the offsets. So I just
- 9 think that we need to have both sides of the information.
- 10 EXECUTIVE OFFICER GOLDSTENE: Just to clarify the
- 11 point. Ms. Berg, offsets can have the effect of lowering
- 12 the cost of compliance, particularly at the beginning of
- 13 the program.
- 14 ACTING CHAIRPERSON ROBERTS: I think that's what
- 15 she's saying.
- 16 BOARD MEMBER BERG: That is my point. And --
- 17 ACTING CHAIRPERSON ROBERTS: If it's worldwide,
- 18 you're going to get lower costs associated, which is the
- 19 whole idea.
- 20 BOARD MEMBER BERG: Which goes to the cost
- 21 effectiveness piece of the legislation.
- 22 ACTING CHAIRPERSON ROBERTS: Board member
- 23 Sperling, before we leave this, one last comment.
- 24 BOARD MEMBER LOVERIDGE: Well, I want to make a
- 25 comment at the end --

1 ACTING CHAIRPERSON ROBERTS: Is it relative to

- 2 this?
- 3 BOARD MEMBER LOVERIDGE: Are we taking up
- 4 serially or the full disclosure --
- 5 ACTING CHAIRPERSON ROBERTS: Put your mike on.
- 6 BOARD MEMBER LOVERIDGE: I defer to them. But is
- 7 this the full disclosure of the Board member? Are we
- 8 taking up topics serially now.
- 9 ACTING CHAIRPERSON ROBERTS: We're doing
- 10 serially. I'm going to let Board Member Sperling get the
- 11 last of his three germane points out here.
- 12 BOARD MEMBER SPERLING: Third, and perhaps most
- 13 controversial, is the land use VMT issue. And just a
- 14 couple thoughts on this.
- 15 You know, one kind of sending a message to local
- 16 governments is that we do need to be sensitive to the
- 17 difficulties of local government. And we definitely
- 18 should not be seeing this as an unfunded mandate. And I
- 19 you think what that really means is we would be looking
- 20 seriously and aggressively at creating revenue streams,
- 21 incentive streams to support anything, any goals or
- 22 targets that might be imposed on the regions and the local
- 23 government. And I think that should be understood to be
- 24 part of the process.
- Now, having said that, Chairman Nichols yesterday

1 used an expression that I think was very important. And

- 2 she said we need to think of these numerical targets as
- 3 stimulus for creativity. 11:47 a.m. I recorded that.
- 4 What that means is -- what it means I don't think
- 5 in this case we should be using a median value. We should
- 6 be sending a signal that this is something important to
- 7 focuses on these land use and VMT issues.
- 8 And I would note that transportation is arguably
- 9 the least innovative sector in our society. It's
- 10 functionally unchanged over the last 80 years. The same
- 11 used cars, trucks, same kinds of roads. And there hasn't
- 12 been much innovation. And there is a lot of opportunity
- 13 for innovation.
- 14 And we also have a situation where actually at
- 15 the April conference that we had in Aptos where one of the
- 16 city managers said that sprawl is the law. And I think
- 17 that is an expression that actually resonates with a lot
- 18 of people and is actually accurate. We have this
- 19 fiscalization of land use where, you know, cities have the
- 20 incentive to have more sales tax, more auto malls instead
- 21 of have more densification and compact development and so
- 22 son.
- 23 And so -- and we have things like traffic
- 24 engineering rules that require minimum a width of roads.
- 25 And we have all these rules that really contribute and

- 1 have essentially codified sprawl.
- 2 And so what we're doing here is creating an
- 3 incentive to start pushing back in the other direction.
- 4 And what we also talking about is when the staff analysis
- 5 focused on land use, the effects of land use and transit
- 6 investments but did not include market instruments in the
- 7 analysis for the five million tons. And I'm sympathetic
- 8 to those that say, well, we can't turn a ship in ten years
- 9 with land use. That you can only get modest improvements.
- 10 And that's probably right.
- But the caveat to that is we're aiming for 2050.
- 12 So we need to start putting the right incentives in place.
- 13 And we can do a lot about VMT, vehicle miles traveled,
- 14 which is, you know, connected to land use but also
- 15 separate in many ways. There's many instruments to do
- 16 that.
- 17 And so for all of those reasons -- and for
- 18 another reason that there are large co-benefits. In fact,
- 19 there are huge co-benefits. I mean, just think about in
- 20 terms of reducing road infrastructure costs. Think about
- 21 the public health benefits. Creating more livable cities.
- 22 So if we set the target too low, it sends a
- 23 signal to the cities and the MPOs that they don't need to
- 24 put much effort into addressing these forces that are
- 25 creating sprawl and discouraging alternative modes of

- 1 travel.
- 2 So I think for all those reasons -- and I've gone
- 3 very carefully through the reports that were done that Dr.
- 4 Rotteau did for the ARB that reviewing and Richard Nelson
- 5 did for the NGOs. And I'm quite familiar with those kinds
- 6 of models. And I can happily go into those at some point.
- 7 But I think the outcome of all that is the five
- 8 million tons is probably quite a bit too low. And I don't
- 9 think it's appropriate here to start picking specific
- 10 numbers. But I think it would be good to have a little
- 11 discussion of this with the Board to see if there is
- 12 agreement that at least it should be a little more
- 13 aggressive than that.
- 14 ACTING CHAIRPERSON ROBERTS: I'm going to use a
- 15 timer on all the Board members now.
- We're trying to put some topics here. We're not
- 17 going to try to resolve them. Yesterday we did discuss
- 18 that very thing, which I know was on Mr. Goldstene's list,
- 19 whether that limit is the right number and have a
- 20 discussion of that in detail. So I think there is a
- 21 strong interest at looking at a higher --
- 22 BOARD MEMBER LOVERIDGE: You know, Dan is
- 23 planning out the future cities and regions and so forth,
- 24 which is -- I agree with that planning sign or planning
- 25 objectives.

1 But I think this is a big issue is that we need

- 2 to spend not simply a number. We need to understand what
- 3 these numbers imply and what they're calling out and what
- 4 the costs are.
- 5 We do have SB 375 which is really landmark
- 6 legislation which I think we need to talk about how it
- 7 relates to this call. And I'm a little -- very wary of
- 8 this number movement of numbers up and down without asking
- 9 what are really the consequence.
- 10 We now have agreement among cities and counties
- 11 and regions with the current approach the 375 and through
- 12 I think what's in the Scoping Plan. And I'm wary of
- 13 essentially having CARB see itself as the land use
- 14 planning direction for the state of California. So I just
- 15 offer that as a thought.
- 16 BOARD MEMBER HILL: Mr. Chair, in order to
- 17 maximize the effectiveness of SB 375, we need to firm
- 18 ambitious land use targets in the Scoping Plan. And I
- 19 think that's what we could develop.
- 20 BOARD MEMBER LOVERIDGE: Every four years we can
- 21 go back in 375, and it seems to me really important to
- 22 start this out.
- 23 ACTING CHAIRPERSON ROBERTS: I think what is
- 24 needed is going to be some measurables here. As we start
- 25 to talk about smart -- I mean, everybody uses the term

1 smart growth. And it's defined really in a million

- 2 different ways and different environments.
- 3 Vehicle miles traveled is clearly one of the
- 4 things that we want to see reduced. In effect, you can't
- 5 reach your ultimate targets without seeing some
- 6 significant changes. And I think we all know that the
- 7 price of gasoline has done more to change vehicle miles
- 8 traveled than any single or multiple series of smart
- 9 growth policy over the last decade. It's immeasurable.
- 10 And if you tie that to some incentives, I think you'll
- 11 have local government's attention. And I think they can
- 12 best work out what those details are.
- To the extent that we can come up with categories
- 14 such as vehicle miles traveled that are performance based
- 15 and a measure of how local communities are doing. I think
- 16 that needs to be a part of this.
- But to start to get into all of the things.
- 18 There's a lot of new stuff that's coming. Just on my way
- 19 back from a conference -- and maybe miss name, but it was
- 20 Intelligent Transportation Systems that was held in New
- 21 York. And there's an awful lot coming. There's a lot of
- 22 innovative stuff that I think probably some of these Board
- 23 members aren't to be aware of. And it's absolutely
- 24 getting implemented. And there are changes in the last
- 25 couple of decades I assure you both in public transit and

- 1 in the public road system.
- So I think the issue really is how can we -- what
- 3 are some of the benchmark things that we can be looking at
- 4 that we can set standards. And is there a way to tie
- 5 those to incentives, which I think was your original
- 6 suggestion. I think if you're going to get local
- 7 government to perform, that's an excellent way to do it.
- 8 BOARD MEMBER D'ADAMO: Well, a comment and a
- 9 suggestion.
- 10 I totally agree on the issue of vehicle miles
- 11 traveled. And I think it would be helpful for us to see a
- 12 chart. And I understand that the Scoping Plan number that
- 13 we have would provide for a four percent reduction in
- 14 vehicle miles traveled. And if you just take the
- 15 Sacramento blueprint, their blueprint is over our target.
- 16 So it seems that we can easily do more if we look at what
- 17 other regions are doing.
- 18 Looking at the Scoping Plan, on page 17, there's
- 19 this chart. I look at the chart like my tax forms.
- 20 There's above the line and below the line. And it seems
- 21 to me that under, you know, perhaps an approach I would
- 22 like to see as high of a target as possible, 10 or 11.
- 23 But recognizing that we may miss that target and is there
- 24 a way that we could put that target out there and not have
- 25 it impact the 174 number, but provide for an additional

1 amount in the event that we get there. So in other words,

- 2 something along the lines that the Chair was recommending
- 3 yesterday, a cushion.
- 4 BOARD MEMBER HILL: I like that.
- 5 BOARD MEMBER TELLES: Can I make a comment on
- 6 land use? You know, sprawl is not only a global warming
- 7 problem but it's an air pollution problem. And I know
- 8 most of you don't recognize the San Joaquin Valley as
- 9 being an innovative area. But I think we have a program
- 10 there that maybe satisfies local government as well as
- 11 accomplishing the goals of this. And that's the indirect
- 12 source rule.
- 13 If you'll realize how that was done, it was
- 14 actually done at the local level through an air district
- 15 where most of the members of the air district are county
- 16 supervisors with public testimony. And they worked
- 17 locally. And I think it's a good model to implement the
- 18 containment of sprawl, not only for the global warming
- 19 aspect, but it really combines the co-benefits. I think
- 20 if you want to maximize co-benefits, use the IRS model.
- 21 It will be tremendous. And I would really strongly
- 22 encourage the Board to consider that, direct the staff to
- 23 make that one of their major land use models or methods.
- 24 ACTING CHAIRPERSON ROBERTS: Any more comments on
- 25 land use?

1 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: Could I

- 2 make one -- sorry to interrupt.
- 3 But just in response to Ms. D'Adamo's point about
- 4 the above the line and below the line, one thing to keep
- 5 in mind is that in 2015 and beyond, these emissions from
- 6 the transportation sources would be included within the
- 7 cap. And to the extent that you achieve greater
- 8 reductions in that area, there would be lesser reductions
- 9 needed in some other area. And so unless you're changing
- 10 the cap, this above the line and below the line
- 11 distinction isn't really there.
- 12 BOARD MEMBER D'ADAMO: Maybe I misunderstood. I
- 13 thought there was a way for us not to affect that cap, but
- 14 to get more of a cushion.
- 15 BOARD MEMBER HILL: In case we don't make it in
- 16 other areas.
- 17 EXECUTIVE OFFICER GOLDSTENE: We can work that
- 18 out so it doesn't become problematic for the parts of
- 19 this. Like pushing on a balloon a little bit.
- 20 My understanding is the Board is interested in
- 21 sending a signal to local government leaders that we
- 22 really need to push hard in this area, in the SB 375
- 23 context, and generally within the plan. And seems that
- 24 maybe some of you want to send a signal.
- 25 ACTING CHAIRPERSON ROBERTS: Okay.

- 1 BOARD MEMBER LOVERIDGE: Let me just say the
- 2 signal has been set by the State through the 375. And it
- 3 a -- I mean a very tough -- very tough political process
- 4 and very difficult to achieve.
- 5 And I see agreement here. And you can ratchet
- 6 this up over time. But I just caution and offer to
- 7 redesign cities and counties and end sprawl and make the
- 8 good life, those are worthy objectives. But I think we
- 9 need to be cautious on what we're staking out.
- 10 BOARD MEMBER HILL: If I could respond, Mr.
- 11 Chair. The one issue and it was raised yesterday and I
- 12 know you raised it too, Mayor Loveridge, the
- 13 transportation, the dynamic in the state, and actually the
- 14 Governor's reduction of -- elimination of funding for
- 15 public transit in the state. I think if we establish a
- 16 higher goal in this segment, that will be an encouragement
- 17 and enticement and pressure perhaps coming from the local
- 18 government and transit agencies to meet that goal by
- 19 pushing to get that revenue reinstated in some form.
- BOARD MEMBER BALMES: I'm going to miss you,
- 21 Jerry, because exactly what I wanted to say.
- 22 ACTING CHAIRPERSON ROBERTS: As a Transit Board
- 23 Member, I'm tell you the first Assemblyman I'm going to be
- 24 visiting.
- I think we've killed this one with enough

- 1 comments.
- 2 EXECUTIVE OFFICER GOLDSTENE: Maybe if I could
- 3 make a point.
- 4 Just particularly back on the issue about let's
- 5 say the percentage of offsets that are allowed, which is
- 6 something we'll be working on directly with our regulatory
- 7 program. That the Board doesn't have to sort this out
- 8 with a specific number as an example right now or even in
- 9 December.
- 10 You can express your concern to us. And as we
- 11 move forward in the development of the rule, we'll be
- 12 coming back to you and doing further analysis and working
- 13 with over next year, two years on these issues. So we
- 14 don't have to answer everything now.
- 15 Expressing your concern is certainly appropriate.
- 16 We can reflect that.
- 17 On land use, that's a little bit different with
- 18 all of SB 375. That process is beginning now, and we'll
- 19 be back to the Board at the end of the year with the
- 20 proposed targets for the regions.
- 21 BOARD MEMBER D'ADAMO: On the issue of offsets
- 22 and also allowances, I'd feel best if you could update us
- 23 frequently so that we can be engaged in the process. I
- 24 realize that staff is constantly engaged in discussions
- 25 with the Western Climate Initiatives and some of the other

- 1 efforts national and international.
- 2 And what I would hate to see is when you bring
- 3 the program back to us that it would be too late for us to
- 4 make adjustments.
- 5 EXECUTIVE OFFICER GOLDSTENE: We wouldn't let
- 6 that happen. That's a very important part of our plan in
- 7 communicating with you and getting your final direction.
- 8 ACTING CHAIRPERSON ROBERTS: Okay.
- 9 Mayor Loveridge.
- 10 BOARD MEMBER LOVERIDGE: Two other things.
- One is just staff comment on the SCAAPA
- 12 presentation about no wealth transfers. Could you comment
- 13 on that language?
- 14 EXECUTIVE OFFICER GOLDSTENE: I know that Kevin
- 15 Kennedy and Chuck are involved in that in more detail.
- 16 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: We are
- 17 essentially very aware of the issue that SCAAPA and others
- 18 have had about the potential for wealth transfer. It's an
- 19 area we will be taking very seriously as we go through
- 20 working out the distribution of allowances and use of
- 21 revenue in the cap and trade rulemaking.
- 22 So without immediate specific comment on the
- 23 particular language that they were proposing, it is an
- 24 issue we'll be taking up very much. And to the extent to
- 25 which the Board wants to give us direction to either put

- 1 some language into the plan or include language in the
- 2 resolution to make sure that we work through that issue as
- 3 we go forward, we will be able to do that.
- 4 BOARD MEMBER LOVERIDGE: The other one -- just a
- 5 comment you don't need to take any further with. But I
- 6 mean I really support Thomas Friedman's call for cleaner
- 7 air pollution which centered on energy technology.
- 8 I was caught by what Oregon announced where they
- 9 had yesterday talked about Renault-Nissan and the state of
- 10 Oregon formed a zero emission vehicle partnership. But
- 11 it's the idea of the State trying to get actively involved
- 12 in stimulating energy technology.
- 13 I'm not quite sure if they do that through the
- 14 centers or something. But waiting for it to happen, maybe
- 15 there's a way state of California can more actively engage
- 16 in this question of promoting energy technology. So just
- 17 raise that as a question.
- 18 ACTING CHAIRPERSON ROBERTS: I think they've
- 19 shown a strong commitment to that and I think the
- 20 California Fuel Cell Partnership and Oregon did when they
- 21 announced yesterday. So I think there is a lot going on.
- I think my observation is that the thing I guess
- 23 I would be most concerned about with some considerable
- 24 years on this Board is the reason why we've had a lot of
- 25 progress in the things we have is we have kept the big

1 picture in sight. We've had a lot of testimony that leads

- 2 me to believe that saving the planet is secondary to
- 3 making sure we get new sidewalks in my neighborhood type
- 4 of attitudes.
- 5 And I think to the extent that we keep that big
- 6 picture and figure out what the appropriate role, the
- 7 geographic offsets and other things that we make this an
- 8 economic plan, a plan that has basically built into it the
- 9 means to succeed and don't try to hang too many other
- 10 benefits, if you will. I think we'll have a greater
- 11 success with what the primary mission is here. The
- 12 primary mission's not worth doing.
- 13 So with that, I think the staff has plenty of
- 14 things that they'll have to bring back before us for
- 15 discussion in December. And we can have a very amicable
- 16 meeting and resolve all this probably in a half hour or
- 17 so.
- 18 EXECUTIVE OFFICER GOLDSTENE: Supervisor Roberts,
- 19 on that point, I just want to get some clarification on a
- 20 direction from the Board on the land use item. Would you
- 21 like us to try to incorporate a stretch goal in there?
- 22 ACTING CHAIRPERSON ROBERTS: Yeah. I think
- 23 there's strong consensus for you -- and I don't think
- 24 anybody is suggesting a number here. But we'd like
- 25 something in the 10 to 15 -- something in excess of 10.

1 Why don't you take a look at it and bring back a well

- 2 thought out recommendation.
- 3 BOARD MEMBER LOVERIDGE: I just say, you need to
- 4 know the consequences of what these numbers mean. They're
- 5 not just abstract numbers. We could say why not go to 50.
- 6 I mean, there needs to be some measurement of what it is
- 7 that we are throwing out.
- 8 ACTING CHAIRPERSON ROBERTS: Okay.
- 9 BOARD MEMBER BERG: I think Mayor Loveridge and I
- 10 will be the -- I'm in agreement that I think we do need to
- 11 let SB 375 also work the process. And so we'll bring it
- 12 back and debate it I think.
- 13 ACTING CHAIRPERSON ROBERTS: And I think that I
- 14 hope staff is going to take that into consideration. And
- 15 maybe your recommendation after looking at it may be to
- 16 leave it alone. But let's be prepared for a discussion on
- 17 that.
- 18 BOARD MEMBER TELLES: And please don't ignore the
- 19 ISR type method.
- 20 ACTING CHAIRPERSON ROBERTS: Okay. I agree.
- 21 BOARD MEMBER D'ADAMO: I've got one other item.
- 22 I can't -- you're still going through?
- 23 EXECUTIVE OFFICER GOLDSTENE: No. It doesn't
- 24 seem to be going in any order.
- 25 ACTING CHAIRPERSON ROBERTS: Did you have

- 1 anything left on your list?
- 2 EXECUTIVE OFFICER GOLDSTENE: There are a number
- 3 of items.
- 4 ACTING CHAIRPERSON ROBERTS: Go ahead.
- 5 EXECUTIVE OFFICER GOLDSTENE: Cumulative impacts
- 6 item, public health -- I don't know what you'd like to
- 7 take up next.
- 8 ACTING CHAIRPERSON ROBERTS: Why don't you go off
- 9 of your list.
- 10 EXECUTIVE OFFICER GOLDSTENE: Well, public health
- 11 is next on my list. And I know Dr. Balmes had some
- 12 questions.
- 13 BOARD MEMBER BALMES: So I would like to propose
- 14 that staff consider establishing a formal approach to
- 15 involve public health professionals both from the state
- 16 and local governments and other institutions and other
- 17 public health organizations.
- 18 And I've talked to Mary about this. And she was
- 19 sort of in general conceptual agreement, not in terms of
- 20 any details I propose here. I don't want to put words in
- 21 her mouth.
- 22 Something like a public health advisory
- 23 committee. I guess that would be a PHAC, like ETAAC and
- 24 EJAC. And that this -- I actually think as Mary brought
- 25 up yesterday that ETAAC and EJAC need to talk to each

- 1 other. And I would like to see the public health
- 2 committee, the PHAC, be part of that conversation.
- 3 And then I would -- as Mr. Goldstene mentioned, I
- 4 would propose that California Department of Public Health
- 5 be included in the Climate Action Team. I realize that's
- 6 a Cal/EPA at-large team --
- 7 OFFICE OF CLIMATE CHANGE CHIEF SHULOCK: That has
- 8 already happened.
- 9 BOARD MEMBER BALMES: Okay. Great.
- 10 And the other thing I would want -- this is
- 11 somewhat of a detail. But I want to put it before the
- 12 staff that the consideration be given to providing some
- 13 support to the California Department of Public Health to
- 14 track health effects of climate change over the long haul.
- 15 EXECUTIVE OFFICER GOLDSTENE: You mean budget
- 16 money?
- 17 BOARD MEMBER BALMES: Yes. It was mentioned in
- 18 testimony.
- 19 Specifically, they are actually already starting
- 20 to track climate change health effects, but they're doing
- 21 it off of soft money from CDC. That's a detail, but I
- 22 just want to throw it out.
- 23 ACTING CHAIRPERSON ROBERTS: Anything else on
- 24 public health?
- 25 BOARD MEMBER TELLES: I have quite a few items on

- 1 public health.
- 2 I think from the get-go -- and AB 32 says this.
- 3 We need to protect vulnerable communities. And to do
- 4 that, you have to have a system to know where the
- 5 vulnerable communities are. I think a couple of
- 6 testimonies mentioned this. And I think we should
- 7 implement that system of looking for the vulnerable
- 8 communities and being able to predict what's going to
- 9 happen before the process begins. And you need a time
- 10 line to do that. I don't know. Six months or a year or
- 11 whatever. But you need to find out where the communities
- 12 are and what potential impacts of this is going to be.
- 13 And then I think in the future, too, if there is
- 14 going to be a project or industry developing in a
- 15 community, it has to be looked at as far as the health
- 16 impacts in that community. And I you think a lot of these
- 17 have been outlined in some of the written testimony. And
- 18 you can review that.
- 19 EXECUTIVE OFFICER GOLDSTENE: Okay. You're
- 20 referring specifically to the Coalition for Clean Air?
- 21 BOARD MEMBER HILL: The cumulative impact
- 22 resolution additions.
- BOARD MEMBER TELLES: They outlined it very well.
- 24 EXECUTIVE OFFICER GOLDSTENE: We can work on
- 25 something like that. There are some issues with the

1 quality of the tools that are available to do that and the

- 2 policy implications of doing that. But we'll review that.
- 3 ACTING CHAIRPERSON ROBERTS: You also have your
- 4 existing California environmental rules that require the
- 5 impacts analysis. I know we want to have a redundancy. I
- 6 want to make sure we're in sync with the other things that
- 7 are required already operating.
- 8 BOARD MEMBER BALMES: If I might just chime in
- 9 here.
- 10 I've had some discussions with both Chairman
- 11 Nichols, Ms. Terry. I think that staff's already working
- 12 towards trying to develop a cumulative impact assessment
- 13 tool. There's one that was mentioned in testimony that
- 14 the Board has been funding for the last few years. But
- 15 even before that's ready for prime time, I think we have
- 16 some mechanisms for trying to determine the most impacted
- 17 communities.
- 18 And I think it's necessary for us to have that
- 19 information when we're considering specific measures down
- 20 the road in terms of AB 32 implementation. Things really
- 21 required by the law. And for us to deal with these issues
- 22 and having that information -- I'm kind of a data driven
- 23 guy -- I think we need information. So I think it's an
- 24 important way we have to go forward.
- 25 BOARD MEMBER TELLES: Just one other thing on the

1 public health. I know it's kind of a fuzzy goal to have a

- 2 happy place, like one of the testifiers mentioned the
- 3 other day. But I think the potential health impact of
- 4 having a happy place, a pedestrian world where you can
- 5 ride a bike to work or walk to work without worrying about
- 6 getting run over by a car, this is basically re-designing
- 7 land use in communities. It will have a huge health
- 8 impact.
- 9 One of the problems in our society which was
- 10 mentioned yesterday is obesity. And I think if we don't
- 11 encourage walking like it's done in Europe -- you can go
- 12 to Europe, obesity doesn't exist. And that's because
- 13 communities are designed differently. And it's something
- 14 that we don't think about. But 30 and 40 percent of the
- 15 population is obese. Huge impact from cardiovascular
- 16 diabetes. This is a co-benefit that's not measurable.
- 17 But it's real. And I think if we re-design our
- 18 communities, and this is a process do that -- we can
- 19 figure this out. I encourage staff to work with that.
- 20 EXECUTIVE OFFICER GOLDSTENE: Okay.
- 21 ACTING CHAIRPERSON ROBERTS: I'm going to reserve
- 22 comment on that, because I think you now are getting down
- 23 way beyond what we should be. And you're into the
- 24 sidewalk thing. That's okay. We have to decide what
- 25 we're doing here. And I think you're really doing it in

1 the absence of a lot of understanding of what's going on

- 2 at the local level.
- BOARD MEMBER TELLES: Okay.
- 4 ACTING CHAIRPERSON ROBERTS: We can talk further
- 5 about that. Let's try to keep the big picture.
- 6 What else is on the list?
- 7 EXECUTIVE OFFICER GOLDSTENE: Next thing on the
- 8 list was the issue relating to voluntary renewable
- 9 purchases. And I could ask my staff to frame that just
- 10 for a moment. Several people testified on that.
- 11 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: This is
- 12 an issue that as Mr. Goldstene just mentioned a number of
- 13 people testified about having to do with there is an
- 14 ongoing voluntary renewable purchase market where various
- 15 companies and individuals are buying renewables, willing
- 16 to make those purchases in order to help reduce greenhouse
- 17 gases.
- 18 The Scoping Plan at this point is silent on what
- 19 sort of role those sorts of purchases might play going
- 20 forward. It's an issue that we expect to take up in the
- 21 cap and trade program.
- But the concern that we have been hearing since
- 23 we put out the proposed plan is that simply silence from
- 24 on the issue and a promise to take it up later could
- 25 actually cause problems in terms of the market in the near

1 term. That people may be less willing to make purchases

- 2 while we're working out the rules if they don't know
- 3 clearly it's something we can take up in the rulemaking.
- 4 That's fundamentally the issue that you were hearing from
- 5 a number of in both written comments and the testimony
- 6 over the last few days.
- 7 ACTING CHAIRPERSON ROBERTS: Might be good to
- 8 address it in some way to provide the confidence.
- 9 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: And
- 10 certainly there is the possibility of including some
- 11 language. There is a number of spots in the plan itself
- 12 or including language in the resolution where it would be
- 13 possible to address that issue.
- 14 BOARD MEMBER LOVERIDGE: What's the down side?
- 15 PROGRAM EVALUATION BRANCH CHIEF KENNEDY: Well,
- 16 there's two levels at which you can address the issue.
- 17 What we have been talking about at the staff
- 18 level is essentially meeting open that this is an issue
- 19 that we'll address going forward. And I think there's
- 20 relatively little down side to that.
- 21 I think as we get into addressing the issue, one
- 22 way of addressing it would have the effect in basically of
- 23 lowering the cap within the cap and trade system. That
- 24 there would be people who have concerns about that aspect
- 25 of it. So it becomes a trade-off between incentives for

1 reductions achieved one sort of way versus what that means

- 2 for the larger system.
- 3 That's the sort of issue we expect to work out in
- 4 the course of the cap and trade system. We would expect
- 5 to be coming back to the Board with discussions about that
- 6 as that rulemaking goes forward.
- 7 ACTING CHAIRPERSON ROBERTS: Okay. Next topic.
- 8 EXECUTIVE OFFICER GOLDSTENE: The offset -- I
- 9 guess we've covered offsets.
- 10 Agriculture, several people made comments
- 11 yesterday about how we're treating ag in the Scoping Plan.
- 12 I think several people wanted ag to have mandatory
- 13 requirements. I know Cynthia Corey today came to explain
- 14 ag is already dealt with to some extent. We can go into
- 15 more detail. Maybe Ms. Terry can explain what we
- 16 currently have in the plan and see how the Board would
- 17 like to respond to the comments that we receive.
- 18 DEPUTY EXECUTIVE OFFICER TERRY: I do want to
- 19 follow up on Cynthia Corey's comments that staff did look
- 20 very closely at the work that was done by the ETAAC
- 21 Committee on that sector.
- 22 And so the broad brush issue really is methane
- 23 capture. And there is a measure in the plan just as a
- 24 reminder that is a voluntary strategy that recognizes sort
- 25 of the state of those types of projects. So really a

- 1 demonstration phase.
- 2 The Energy Commission has provided funding for
- 3 methane digesters. And there are a number of projects
- 4 that are still in the permitting stage. But we are very
- 5 hopeful that by putting this in as a voluntary strategy it
- 6 will attract private capital as well as grant monies and
- 7 really demonstrate the cost effectiveness so that when we
- 8 come back with the plan review in five years, there will
- 9 be a good base of information for the Board to decide
- 10 whether it should be a regulatory measure at that point.
- 11 The other major issue for agriculture is N20
- 12 emissions, primary from fertilizer. Soil disturbance is
- 13 also an issue. There is a research project that ARB is
- 14 funding in collaboration with other stakeholders. The
- 15 first phase is to look at the emissions. And then second
- 16 phase would -- once the emission estimates are completed
- 17 would be to look at potential strategies to reduce the
- 18 emissions based on the findings of Phase I. So those are
- 19 the key elements of the strategies at this point.
- 20 And as with many other issues with respect to
- 21 agriculture, we're really looking at additional
- 22 comprehensive research projects to really advance the
- 23 science and look worldwide.
- There are some life cycle issues with respect to
- 25 agriculture that we think can show some promise if we can

- 1 identify more work that can be done there.
- 2 And then lastly on the issue of land conversion,
- 3 this comes up in forestry as well as agriculture and the
- 4 SB 375 discussion we just had, we would really like to see
- 5 in the land use planning process look at the issue of
- 6 conversion of agricultural lands to sprawl and hopefully
- 7 avoid that. And that is actually an important part of the
- 8 ag picture as well.
- 9 ACTING CHAIRPERSON ROBERTS: Okay.
- 10 BOARD MEMBER TELLES: Comment on agriculture.
- 11 I'm from an ag region and grew up in an ag family, there
- 12 are -- contrary to popular belief, there are voluntary
- 13 efforts actually going on right now.
- 14 The other day I was talking do Mr. Maddocks who
- 15 has a large dairy. And he's 75 years old and voluntarily
- 16 started his own methane digester prior to any funding
- 17 anything. And he has a technology that's working on his
- 18 dairy that can power up all the electricity in his dairy.
- 19 I think that type of thing with the right
- 20 incentives would be very helpful would not spread from his
- 21 dairy but to all of the dairies in the San Joaquin Valley.
- 22 There are a million and a half cows in the San Joaquin
- 23 Valley. And there is great opportunity to reduce methane
- 24 as well as the co-benefits again as far as the pollution
- 25 these dairies create. And if this's any incentives that

- 1 can come to the agricultural sector to help do that I
- 2 think would be a big co-benefit from the health point of
- 3 view as well as global warming point of view.
- 4 ACTING CHAIRPERSON ROBERTS: Okay. I think we're
- 5 ready for the next topic.
- 6 EXECUTIVE OFFICER GOLDSTENE: The next topic is
- 7 mandatory commercial recycling. We heard the Chair of the
- 8 Integrated Waste Management Board present on that and
- 9 several others.
- 10 ACTING CHAIRPERSON ROBERTS: Several others made
- 11 reference. I think we need some -- Dee Dee.
- 12 BOARD MEMBER D'ADAMO: I think we need to a
- 13 assign a target. And I understand this all happened
- 14 within the last couple of days. So if staff could do
- 15 further work on that and come back with a target that
- 16 makes sense.
- 17 EXECUTIVE OFFICER GOLDSTENE: We will. We'll
- 18 work with the Integrated Waste Management Board on that
- 19 too.
- 20 ACTING CHAIRPERSON ROBERTS: I don't see anybody
- 21 dissenting from that.
- What's your next topic?
- 23 EXECUTIVE OFFICER GOLDSTENE: Next topic is
- 24 forestry.
- 25 BOARD MEMBER HILL: I have a question, Mr. Chair.

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1 Who will maintain the responsibility for the
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- 2 accounting standards. And I know there were a number of
- 3 agencies that will be dealing with Board related climate
- 4 change issues. Will ARB have that responsibility?
- 5 EXECUTIVE OFFICER GOLDSTENE: The Climate Action
- 6 Team will have a role. Ultimately, we're responsible for
- 7 attracting and sharing accountability, meeting the plan's
- 8 targets. So we have had a team of people who will be
- 9 monitoring the success as we move forward and provide
- 10 regular updates to the Board.
- 11 BOARD MEMBER HILL: And that is in the plan and
- 12 does designate ARB as that person, that agency
- 13 responsible?
- 14 DEPUTY EXECUTIVE OFFICER TERRY: I might add in
- 15 yesterday's testimony from the state agencies, Resources
- 16 Agency representative Tony Brunello was here. And he
- 17 talked briefly about their proposal for an interagency
- 18 working group that would look all at of these issues of
- 19 implementation, including accounting.
- 20 And we actually are working on some proposed
- 21 language for the Board to consider with respect to
- 22 recognizing some of the issues, fuels treatment, the
- 23 appendix language, as well as the potential implementation
- 24 mechanism. And it would include not just Resources, ARB,
- 25 CalFire, but also Fish and Game which we think is really

1 important to look at the issue more broadly and does

- 2 respond to some of the comments.
- 3 BOARD MEMBER HILL: I think it's important that
- 4 ARB be the agency responsible for maintaining the
- 5 accounting and everything, the overall.
- 6 DEPUTY EXECUTIVE OFFICER TERRY: I think there's
- 7 language in the plan as a whole that it is the
- 8 responsibility of staff to report back to the Board for
- 9 accounting and progress towards the plan for all sectors.
- 10 BOARD MEMBER HILL: Thank you.
- 11 ACTING CHAIRPERSON ROBERTS: Okay. Is there any
- 12 other issues you need to we get feed back on?
- 13 EXECUTIVE OFFICER GOLDSTENE: We have -- well, I
- 14 was going to move to forestry. I think there was some
- 15 issues about accounting. I think most people are pleased
- 16 with the no net loss part of the plan, but others want
- 17 more.
- 18 ACTING CHAIRPERSON ROBERTS: Okay.
- 19 BOARD MEMBER D'ADAMO: I want to make sure that
- 20 the appendix issue is taking care of and we're not picking
- 21 certain methods at this early stage and that it be
- 22 scientifically based.
- 23 And on the accounting, I think the concern I have
- 24 is on cross sectors. And do we have enough assurances
- 25 within the Scoping Plan to accurately account for not just

- 1 forestry but cross sector.
- 2 EXECUTIVE OFFICER GOLDSTENE: I'm not sure what
- 3 you mean by cross sector. Relative to forestry
- 4 or everything?
- 5 BOARD MEMBER D'ADAMO: Yes. Well, the other
- 6 sectors where we could be double counting.
- 7 DEPUTY EXECUTIVE OFFICER TERRY: Perhaps in
- 8 response to some of the comments, we have gone back and
- 9 looked at the appendix on forestry as an example. And I
- 10 think there will be some cleanup on the numbers with
- 11 respect to biomass and renewables. And that's a start.
- 12 But as the plan is implemented, we try to be clear that
- 13 there's definitely overlap with these strategies and there
- 14 are accounting issues with respect to many of the sectors.
- 15 BOARD MEMBER BALMES: I have a specific question.
- 16 I heard from several interested stakeholders concern that
- 17 there be an additional metric with regard to accumulative
- 18 carbon stock to look at changes over time. And I don't
- 19 know if staff wants to comment about that now and whether
- 20 that's a good idea or not.
- 21 DEPUTY EXECUTIVE OFFICER TERRY: Actually, I
- 22 thought that was an interesting comment. And I think
- 23 that's a good topic for the work group to look at.
- 24 ACTING CHAIRPERSON ROBERTS: Okay. We've
- 25 exhausted forestry.

1 EXECUTIVE OFFICER GOLDSTENE: Dr. Balmes raised

- 2 questions about industrial audits I think.
- 3 BOARD MEMBER BALMES: Yes. Well, I think we
- 4 heard yesterday that Dr. Telles enjoys public comments
- 5 better than reading the Scoping Plan. My favorite moment
- 6 in this process is when Chuck Shulock called me before the
- 7 June meeting and said, "I wanted to let you know, Dr.
- 8 Balmes, we've added this industrial audit measure that
- 9 really is a mechanism to get information about
- 10 co-benefits." And that was my favorite moment in this
- 11 process. My happy moment.
- 12 And so I really like that staff added this. But
- 13 I think it could be stronger. And, you know, I think was
- 14 it a .5 million metric ton emission threshold right now.
- 15 And I don't know if this is correct, but it's been
- 16 suggested to me that that would allow small refineries to
- 17 be under that threshold. And so I think to maximize
- 18 getting the information about potential co-benefits that
- 19 that could be -- I would like staff to explore a lower
- 20 threshold in that regard.
- 21 DEPUTY EXECUTIVE OFFICER SCHEIBLE: All we need
- 22 is your direction to do that, because we'll be coming back
- 23 with actually a rule to implement that measure. And in
- 24 that rule, we'll look at the benefits and economics of
- 25 expanding it and how to do it exactly. So we'll deal with

- 1 that in great detail.
- 2 BOARD MEMBER BALMES: Great.
- 3 ACTING CHAIRPERSON ROBERTS: Okay. Next topic.
- 4 EXECUTIVE OFFICER GOLDSTENE: Next topic is the
- 5 economic analysis. Several representatives spoke on the
- 6 economic analysis. And I don't know if you have any
- 7 questions.
- 8 ACTING CHAIRPERSON ROBERTS: I think Board Member
- 9 D'Adamo and Berg and a number of others that mentioned --
- 10 I think in review of everything that's happened more
- 11 recently as well as just to have a greater sense of
- 12 confidence in these projections --
- BOARD MEMBER D'ADAMO: I have a specific request
- 14 that we have staff come back with a more detailed economic
- 15 and public health analysis in one year or prior to
- 16 adopting any major regulation, specifically cap and trade.
- 17 So I don't know if the one year fits in with that time
- 18 frame.
- 19 EXECUTIVE OFFICER GOLDSTENE: It does. And we
- 20 know that we need to continually analyze the plan as we go
- 21 forward and at least an annual update to the Board. I
- 22 think that makes sense. It will take us a while. I don't
- 23 think the first update should happen until the end of next
- 24 year, because we won't have that much information until
- 25 then to know how we're doing.

1 But also as we are proceeding in the rulemakings.

- 2 For instance, as I mentioned yesterday, the low carbon
- 3 fuel standards rule will be coming to the Board in March
- 4 that will have much more refined level of economic
- 5 analysis then we were able to do on the plan, which is a
- 6 very high level. Each measure will have its own economic
- 7 analysis.
- 8 ACTING CHAIRPERSON ROBERTS: Sandy.
- 9 BOARD MEMBER BERG: One thing that in the Scoping
- 10 Plan we're looking at an economic analysis of everything.
- 11 When we start getting into rules, one thing we don't do is
- 12 add rules up to start seeing what the overall the
- 13 cumulative effect of the economic impact is. We kind of
- 14 stay in a box in that. And I just think we need to be
- 15 mindful and we do need to be cautious. Thank you.
- 16 ACTING CHAIRPERSON ROBERTS: Okay. Next topic.
- 17 EXECUTIVE OFFICER GOLDSTENE: That's my list.
- 18 There might have been other things.
- 19 ACTING CHAIRPERSON ROBERTS: Cumulative impacts
- 20 we talked about. Okay.
- 21 BOARD MEMBER TELLES: General comment.
- 22 ACTING CHAIRPERSON ROBERTS: General comment.
- 23 BOARD MEMBER TELLES: Not to give you another
- 24 headache or rain on your parade, but I think the plan has
- 25 a fundamental scientific flaw and that --

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1 BOARD MEMBER HILL: Did that phone ring?
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- EXECUTIVE OFFICER GOLDSTENE: That wasn't on my
- 3 list.
- 4 BOARD MEMBER TELLES: And that this is all
- 5 predicated on kind of measuring what we're doing as far as
- 6 thinking what we're doing as far as reducing emissions.
- 7 But it's not actually measuring emissions.
- 8 And I think somewhere along the line we should
- 9 have the process of actually measuring emissions put into
- 10 our report cards.
- 11 By measuring emissions, I don't mean putting a
- 12 CO2 monitor on a smoke stack. I'm talking about using
- 13 some of these computer models that some of the
- 14 geoscientists have as far as being able to measure CO2
- 15 production in low regional areas.
- And the reason why that's so important is the
- 17 primary reason to do this is to reduce CO2 production.
- 18 It's been shown in some of the plans throughout the world
- 19 that this process we're doing sometimes overestimate,
- 20 sometimes underestimates what we're actually doing. And I
- 21 think to validate that you need a little bit of more
- 22 scientific measurement than just kind of this emission
- 23 inventory that we have.
- 24 I don't know how feasible that is. But I would
- 25 imagine if the federal government is going to get involved

- 1 in this and they can put the resources of all the
- 2 resources of the federal government in doing this that it
- 3 would be very helpful to really carefully monitor what's
- 4 happening.
- 5 EXECUTIVE OFFICER GOLDSTENE: So you're asking us
- 6 a look into the ambient monitoring of CO2 not just making
- 7 measurements of combustion measurements. I know there's
- 8 been discussion about that.
- 9 ACTING CHAIRPERSON ROBERTS: We'll work with
- 10 other air districts.
- 11 BOARD MEMBER TELLES: This comes out of San Diego
- 12 County. Comes out of a geophysicist at Scripps, one of
- 13 your constituents.
- 14 EXECUTIVE OFFICER GOLDSTENE: We'll look into
- 15 that and get back to you.
- 16 BOARD MEMBER KENNARD: Let me take a little
- 17 different tact. And I apologize I missed the entirety of
- 18 the discussion yesterday. I can only anticipate that
- 19 there was a lot of breadth and depth of discussion.
- 20 Let me take a different tack. I have to say I
- 21 find this Scoping Plan to be extraordinary in many ways.
- 22 It's extremely thoughtful. The amount of public input was
- 23 just amazing and to the credit of the staff.
- 24 I'd like to caution my fellow Board members that
- 25 this is not an exact science. This is a fluid process.

1 And we as Board members need to stay at the 50,000 foot

- 2 level and allow our very, very experienced staff to
- 3 provide guidance.
- 4 And I would hate to get to the point where we are
- 5 requesting details that are beyond the staff's ability to,
- 6 one, answer and creating a plan that is so detailed that
- 7 it's almost impossible to have the result it's intended
- 8 to. So I want us to be careful.
- 9 ACTING CHAIRPERSON ROBERTS: Thank you. I was
- 10 trying to say that but not as eloquently earlier. But
- 11 thank you.
- 12 You missed the testimony and with it the lavish
- 13 praise that was heaped on staff at numerous opportunities.
- 14 Some of it wasn't very sincere I think. But for the most
- 15 part it was.
- Okay. Do we have any -- Mayor Loveridge.
- 17 BOARD MEMBER LOVERIDGE: Just to pile on to that
- 18 comment, it seems to me one of the lessons that you don't
- 19 want the perfect to stand in the way of the good.
- I think it was the overwhelming agreement on the
- 21 goodness of this plan that we heard here yesterday.
- The other was I thought Mary's point, which I
- 23 think is so important. This is not the end. This is the
- 24 start. This is the beginning. This is we're establishing
- 25 directions. I thought that point was really important to

- 1 make.
- 2 ACTING CHAIRPERSON ROBERTS: There will be a lot
- 3 of work left after December event. We'll keep that in
- 4 mind.
- 5 With that, do we have to do anything else to this
- 6 today? There's no other further action.
- 7 EXECUTIVE OFFICER GOLDSTENE: No action. We will
- 8 proceed with the direction that you've given us and get
- 9 back to as we proceed and prepare for the December 11th
- 10 meeting for adoption.
- 11 ACTING CHAIRPERSON ROBERTS: Okay. With that,
- 12 we're going to move into the next item. This is Item
- 13 8-10-3, amendments to the current regulations for small
- 14 off-road engines.
- 15 Staff is proposing amendments that would address
- 16 the excessive accumulation of emission credits which has
- 17 led to a situation where over 75 percent of small off-road
- 18 engines do not need to meet the emission standards
- 19 currently in effect.
- 20 Staff is also introducing changes to the credit
- 21 program which will help ensure advancement of cleaner
- 22 engine technology while preserving manufacturer compliance
- 23 flexibility.
- Mr. Goldstene, would you begin this item?
- 25 EXECUTIVE OFFICER GOLDSTENE: Thank you,

- 1 Supervisor Roberts.
- 2 Today staff is proposing to amend California's
- 3 existing small off-road engine regulations. Small
- 4 off-road engines are those engines below 19 kilowatts and
- 5 are typically found in leaf blowers, chain saws, and lawn
- 6 mowers.
- 7 Currently, the regulations include an emission
- 8 credit program. Staff's proposed amendments would reduce
- 9 the amount of emission credits generated and used to
- 10 reduce the impacts on air quality and increase the number
- 11 of engines that meet the emissions standards.
- 12 Furthermore, staff is proposing changes to encourage the
- 13 use of advanced emission control technologies.
- 14 In 2003, the Board approved Tier 3 emission
- 15 standards for these engines. These standards were based
- 16 on the use of catalytic converters and represented an
- 17 additional 35 percent reduction in exhaust emissions from
- 18 the previous hydrocarbon and oxide of nitrogen emission
- 19 standards.
- This year, 2008, is when all small off-road
- 21 engines should have met the Tier 3 emissions standards.
- 22 However, as you mentioned, staff has found that over 70
- 23 percent of small off-road engines are certified at a level
- 24 higher than the emission standards throughout the use of
- 25 credits.

1 As of the end of the 2007 model year, more than

- 2 10,000 tons of hydrocarbon and oxides of nitrogen
- 3 emissions were banked. If these credits were expended
- 4 over five years, that would represent an emissions
- 5 increase of about 5.4 tons per day. Because it's unknown
- 6 when these credits may be used, they could jeopardize
- 7 California's SIP attainment. As a result, staff is
- 8 proposing to modify the emissions credit program by
- 9 limiting the lifetime of certification emission credits to
- 10 five years and by introducing zero emission equipment
- 11 credit.
- 12 The first two proposed changes would better
- 13 control the emission credit banks while zero emission
- 14 equipment credits would encourage the use of advanced
- 15 technologies. Other relatively minor modifications are
- 16 also being proposed and they'll be discussed in the staff
- 17 presentation.
- 18 I'll now turn the presentation over to Yun Hui
- 19 Park of the Off-Road Control Section.
- 20 (Thereupon an overhead presentation was
- 21 presented as follows.)
- MS. PARK: Thank you, Mr. Goldstene. Good
- 23 morning, Supervisor Roberts and members of the Board.
- 24 The following presentation is the staff's
- 25 proposal to amend California's small off-road engine

1 regulations with an emphasis on improving the emission

- 2 credits program.
- 3 --000--
- 4 MS. PARK: First, I will provide some background
- 5 information to explain the need for these amendments, then
- 6 present staff's proposed modifications, followed by
- 7 staff's recommendation.
- 8 --000--
- 9 MS. PARK: To begin, here are examples of the
- 10 types of equipment which will be affected by the proposal.
- 11 Small off-road engines are spark ignition engines with a
- 12 power rating of less than 19 kilowatts or about 25
- 13 horsepower. The engines are installed in a variety of
- 14 lawn and garden equipment and utility equipment typically
- 15 categorized based on the size of the engine.
- 16 For example, engines less than 80 cubic
- 17 centimeters are usually used in hand held applications
- 18 such as leaf blowers, string trimmers, and chainsaws.
- 19 Engines between 80 and 225 cubic centimeters are
- 20 usually installed in non-hand held equipment such as walk
- 21 behind lawn mowers. Engines greater than 225 cubic
- 22 centimeters are typically used in equipment such as riding
- 23 mowers.
- 24 --000--
- MS. PARK: In 2003, the Board adopted the Tier 3

1 emission standards which were based on the use of advanced

- 2 technology such as catalytic converters and would achieve
- 3 approximately a 35 percent reduction of hydrocarbons and
- 4 oxides of nitrogen emissions compared to the Tier 2
- 5 exhaust emission standards. These emission reductions
- 6 however have not been realized as originally planned. The
- 7 reason for this is explained in the next four slides.
- 8 --000--
- 9 MS. PARK: Before the Tier 3 emissions standards
- 10 took effect, small off-road engines were subject to the
- 11 Tier 2 standards and were able to generate and bank
- 12 emission credits under the existing emission credit
- 13 program.
- 14 At the 2003 hearing, safety issues surrounding
- 15 the use of catalytic converters greatly overshadowed all
- 16 other issues, including a flawed emission credit program.
- 17 Thus, no revisions to the emission credit program were
- 18 proposed at that time.
- 19 As shown here, because of the large unintended
- 20 surplus of banked emission credits, the majority of 2008
- 21 small off-road engines do not meet the Tier 3 emission
- 22 standards. Of particular concern, for example, are the 80
- 23 to this 225 cubic centimeter engines, which are used
- 24 mostly in lawn mowers. Here, over 90 percent of these
- 25 engines were certified at an emission level above the

- 1 emission standards.
- 2 The next few slides explain how this situation
- 3 came to be.
- --000--
- 5 MS. PARK: The intent of the emission credit
- 6 program is to incentivize early introduction of cleaner
- 7 equipment while provide ing manufacturers with flexibility
- 8 on how they certify their products to meet the emission
- 9 standards.
- 10 Currently there are two types of emission credit
- 11 available for small off-road engines. Certification
- 12 emission credit are derived from the difference between
- 13 the engine families emission level and the emission
- 14 standards. The certification emission credits provide a
- 15 manufacturer with the flexibility to certify dirtier
- 16 engine families that are more of a challenge to bring into
- 17 compliance.
- 18 Production emission credits are derived from the
- 19 difference between production line testing results and the
- 20 engine family's emission levels. Typically, manufacturers
- 21 design their engines so that the engines perform
- 22 comfortably below the engine family emission level during
- 23 the production line testing. Thus, any emission margin
- 24 observed during production line testing is used by the
- 25 manufacturer as a cushion to ensure compliance.

1 Other than small off-road engines, no mobile

- 2 source category is allowed to use this margin to generate
- 3 emission credits.
- 4 --000--
- 5 MS. PARK: As an excess of emission credits have
- 6 been banked because of the existing program places no
- 7 limit on the lifetime of these credits. The emission
- 8 credits remain available long after the equipment for
- 9 which the credit was given is no longer in service. Staff
- 10 believes it is appropriate for emission credits to remain
- 11 available only as long as the equipment from which the
- 12 credits were obtained remains in service.
- 13 Allowing the generation and banking of production
- 14 emission credits has exacerbated the problem. As
- 15 mentioned, production credits were intended to provide a
- 16 cushion to offset compliance problems, yet no production
- 17 credits have been used to date for such problems. As a
- 18 result, excessive production credits have been generated
- 19 and banked and account for about half of the existing
- 20 banked emission credits.
- 21 Furthermore, since the production credits are
- 22 based on random production line testing that may not take
- 23 into account the dirtiest engines within a family, the
- 24 credits do not truly represent verifiable and enforceable
- 25 emission reductions.

1 --000--

- 2 MS. PARK: Because of these flaws in the existing
- 3 emission credit program, credit banks have grown the over
- 4 10,000 tons of hydrocarbons and oxide of nitrogen
- 5 emissions. If the existing emission credit program is not
- 6 revised, the credit banks could continue to grown.
- 7 Because these credits do not represent real emission
- 8 reductions, SIP attainment could be jeopardized.
- 9 --000--
- 10 MS. PARK: To remedy this situation, staff is
- 11 proposing the following changes. Staff proposes to limit
- 12 the lifetime of certification credits to five years which
- 13 is equivalent to the average useful life of small off-road
- 14 equipment. Staff also proposes to end generation of
- 15 production emission credits. This is appropriate because
- 16 production emission credits do not represent real,
- 17 enforceable reductions. And as mentioned, no other mobile
- 18 source emission program allows them.
- 19 The proposal could not take away previously
- 20 generated production emission credits but instead would
- 21 allow their use through the 2010 model year.
- --000--
- MS. PARK: In addition to the changes effecting
- 24 the existing credits, staff is proposing to introduce zero
- 25 emission equipment credits. These credits would encourage

- 1 development of advanced emission control technology.
- 2 However, because some zero emission equipment already
- 3 exist, credits would only be given to equipment which can
- 4 demonstrate professional level performance.
- 5 The generated credits could be used to offset the
- 6 emissions from dirtier family, but credit usage would not
- 7 be allowed for engine families that would otherwise
- 8 certify to more than 40 percent above the emission
- 9 standard.
- 10 As staff has continued discussion with industry,
- 11 we found that there is a need to provide more specificity
- 12 to the definition of what is considered to be a
- 13 professional level of performance. Specifically, a
- 14 comparison of zero emission equipment to existing
- 15 professional level equipment with spark ignition engines
- 16 needs to be defined with more detail.
- 17 Thus, staff intends to work with industry to
- 18 develop the needed specificity and subsequently propose
- 19 and make available for public comment modifications to the
- 20 regulation as part of the 15-day process.
- 21 --000--
- MS. PARK: With the suggested modifications to
- 23 the emission credit program and the introduction of more
- 24 advanced zero emission equipment, the expected Tier 3
- 25 exhaust emission reductions should be preserved. With the

- 1 proposed amendments, staff believes we will achieve the
- 2 hydrocarbon and oxides of nitrogen benefits as shown here
- 3 and originally determined in our 2003 rule making.
- 4 --000--
- 5 MS. PARK: In conclusion, staff's proposal would
- 6 preserve the benefits from Tier 3 emission standards
- 7 adopted by the Board in 2003. It would also continue to
- 8 encourage the development of cleaner technology and would
- 9 provide manufacturers with compliance flexibility.
- 10 Therefore, staff recommends the Board adopt the
- 11 proposal.
- 12 ACTING CHAIRPERSON ROBERTS: Would the Ombudsman
- 13 please describe the public participation that occurred
- 14 while this item was being developed and share any concerns
- 15 or comments?
- 16 OMBUDSMAN QUETIN: Thank you, Mr. Chairman and
- 17 members of the Board.
- 18 This proposed regulation has been developed with
- 19 input from small off-road engine and equipment
- 20 manufacturers as well as the Engine Manufacturers
- 21 Association, Manufacturers of Emission Controls
- 22 Association, and the Outdoor Power Equipment Institute.
- 23 Staff began their efforts to develop this rule in
- 24 the summer of 2007. Two workshops were held in El Monte
- 25 on November 14th, 2003, and April 21st, 2008, with 40

- 1 people in attendance at each meeting.
- 2 Also between October 2007 and August of 2008,
- 3 staff held numerous meetings with over 15 stakeholder
- 4 groups. The staff report was released for public comment
- 5 on October 3rd, 2008, noticed via the ARB website, and
- 6 sent to the over 6,600 people on several list serves.
- 7 Thank you.
- 8 There are some outstanding issues, but they will
- 9 be discussed in a moment.
- 10 ACTING CHAIRPERSON ROBERTS: Thank you.
- 11 Are this any questions any Board members have at
- 12 this point?
- We're going to move on to the public testimony.
- 14 I have a list of five witnesses. And as we did with the
- 15 earlier item, I'm going to call the names and I'll ask you
- 16 to -- we'll be doing two minutes per speaker.
- 17 And the first person I have is Henry Hogo
- 18 followed by James McNew.
- 19 MR. HOGO: Good morning, Chairman Roberts and
- 20 members of the Board. I'm Henry Hogo, Assistant Deputy
- 21 Executive Officer of our Mobile Source Division in the
- 22 South Coast Air Quality Management District.
- 23 I'm here to express to AQMD staff support of the
- 24 proposed amendments today and particularly with the
- 25 elimination of production credit.

1 We also support the zero emission equipment

- 2 credit approach. And we believe that to specify this
- 3 credit we need to make sure that the conditions of the
- 4 equipment meet the same as the gasoline powered equipment.
- 5 We do recognize there is a challenge in this
- 6 approach, but we also believe that perhaps introduction of
- 7 a partial zero emission equipment credit may help close
- 8 that gap if there's a need to bring that zero emission
- 9 technology forward. And that may provide some ability to
- 10 bring about cleaner pieces of equipment.
- 11 With that, I would just urge the Board to adopt
- 12 the proposed regulation today. Thank you.
- 13 ACTING CHAIRPERSON ROBERTS: Thank you.
- 14 Mr. McNew followed by Roger Gault.
- MR. MC NEW: Good morning and thank you.
- I want to thank the staff for working so
- 17 diligently with the industry on this. There are many
- 18 areas within this proposal that we do support
- 19 wholeheartedly. But I'm going to concentrate on a couple
- 20 of issues that we particularly have concern with.
- 21 One is within 1998 we did adopt certification
- 22 emission credits understanding that it was necessary to
- 23 create both the flexibilities as well as the fact that
- 24 these did represent real and enforceable emission
- 25 reductions.

1 Now we realize the emission bank looks very

- 2 large, but that emission bank does show the success of the
- 3 program and the fact those are emissions that were brought
- 4 in early and they were beyond the scope of the standard.
- 5 They were actually good benefits to the state of
- 6 California's air quality.
- We do support the elimination of the product line
- 8 testing of credits. We also understand the need to limit
- 9 the life span for the credits that were generated under
- 10 the Tier 2 regulations. What we do not agree with is the
- 11 limitation of the likely credits that are generated under
- 12 Tier 3 as this is the main incentive that causes
- 13 manufacturers to introduce technology is the incentive to
- 14 use the credits at a later time when they're necessary.
- 15 Should these credits have a five-year life, then
- 16 the incentive to the manufacturer is to delay the
- 17 generation of those credits to later on when they may need
- 18 them. And therefore the incentive is to actually draw the
- 19 process out and not to bring the process in. I think it
- 20 would behoove to Board to try to help create incentives
- 21 that would allow manufacturers to keep those credits
- 22 active under the Tier 3 program.
- 23 The addition to the Tier 3 program is that the
- 24 emissions have been regulated from pre-regulation times by
- 25 more than 90 percent. So therefore the delta that's left

1 for us to generate credits from are significantly reduced.

- 2 And so therefore for the most part we are in favor with
- 3 many of those proposals. But for this particular
- 4 aspect --
- 5 ACTING CHAIRPERSON ROBERTS: Thank you.
- 6 BOARD MEMBER BERG: Mr. Chair, are you going to
- 7 have staff comment at the end?
- 8 ACTING CHAIRPERSON ROBERTS: I'm going to have
- 9 them comment at the end.
- 10 BOARD MEMBER BERG: Thank you very much.
- 11 MR. GAULT: Mr. Chair, Roger Gault representing
- 12 the Engine Manufacturers Association.
- I would like to echo the comments made by Mr.
- 14 McNew of Outdoor Power Equipment Institute. We worked
- 15 extensively with staff throughout this process.
- 16 There are two quick things I'd like to bring up.
- 17 One James brought up with regard to the Tier 3 credit
- 18 creation process. The Board consistently through not only
- 19 this rule and this product line but through all product
- 20 lines seems to have issued incentives or direction to
- 21 industry that you're interested in pursuing early
- 22 introduction and products that overachieve. And by
- 23 putting a credit life on products that overachieve, you're
- 24 creating a disincentive that is unintended.
- 25 The other point I wanted to make is in regard to

1 the zero emission product proposal. This was really not

- 2 invented very well in the workshop process. In the second
- 3 workshop, it was identified as a concept without any
- 4 detail. We did have some discussion with the staff. It's
- 5 not like they didn't talk to us in between the second
- 6 workshop and the proposal. But I think it has a long way
- 7 to go before it's really ready to be adopted as a rule
- 8 making.
- 9 If you're concerned about excess credits, it
- 10 seems like the potential of creating credits for zero
- 11 emission products that would allow gasoline product 40
- 12 percent over the standard would be going the wrong
- 13 direction for what you're trying to do. You need a fully
- 14 vetted zero emission product standard including a test
- 15 procedure to figure out what the equivalence is in order
- 16 to properly assign the emission benefits that you're going
- 17 to give credits for. Thank you.
- 18 ACTING CHAIRPERSON ROBERTS: Great. Thank you.
- 19 Neil Maguire. And our last speaker Dr. Rasto Brezny.
- 20 MR. MAGUIRE: Hi. I'm Neil Maguire with LION
- 21 Cells, a lithium battery manufacturer in Menlo Park,
- 22 California. And we would just like to voice our support
- 23 for the zero emission equipment program.
- 24 Lithium ion batteries have very high-powered
- 25 weight ratio. They made transformational changes in power

- 1 tools.
- The one requirement I do think we should update
- 3 is the requirement that it runs for the duration of a gas
- 4 can. When we go to our lab, it takes about two seconds to
- 5 replace, pull one battery out and replace another one.
- 6 Professionals in the power tool industry have a
- 7 very rapid switching in and out batteries. It would be
- 8 cost prohibitive to require that the battery need to be so
- 9 big it needs to run for four hours or a duration of the
- 10 day.
- 11 In terms of recharge, these batteries recharge in
- 12 about 30 minutes to about 85 percent of their capacity.
- 13 So the typical process is you have two batteries, one
- 14 recharging and one ready to go.
- We've talked to commercial landscapers. They
- 16 love the simplicity of electric lawn mowers, the lack of
- 17 maintenance they need to do. There's climate change
- 18 benefits. There's reduction in foreign oil. And we have
- 19 cleaner air.
- 20 So we would just like to promote this program.
- 21 It's also creating the market demand that companies like
- 22 us need. We've created 35 clean jobs in Menlow Park,
- 23 California. You're welcome to come and see our lab and
- 24 our factory. We can create more jobs if the market demand
- 25 was there for these products.

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1 ACTING CHAIRPERSON ROBERTS: Thank you.
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- 2 Final speaker.
- 3 DR. BREZNY: Thank you, Board members and staff
- 4 for this opportunity to speak today in support of this
- 5 proposal.
- 6 My name is Rasto Brezny. I'm the Deputy Director
- 7 for the Manufacturers Emissions Control Association, a
- 8 nonprofit association representing the leading
- 9 manufactures of emission control technology for motor
- 10 vehicles, including providing catalysts for spark ignition
- 11 equipment.
- 12 Although the original intent of the Tier 3
- 13 standards was to take advantage of the best available
- 14 control technology, such as catalysts, the ability of
- 15 engine manufacturers to develop cleaner engines and the
- 16 existence of emission credits has allowed them to meet and
- 17 in some cases exceed the current standards. So we
- 18 certain17 support the adjustments in the credit system
- 19 there.
- 20 The catalyst technologies available today benefit
- 21 the entire range of small spark ignited engines to achieve
- 22 the current standards without emission credits.
- The technology is based on years of experience
- 24 with spark-ignited engines. And in fact, for small
- 25 engines, these catalyst fit right inside the exhaust

- 1 muffler.
- 2 In 2005, over four to five million pieces of
- 3 catalyzed hand-held equipment was sold in the US. And
- 4 over 500,000 catalyzed lawn mowers have been sold in
- 5 Europe since the late '90s.
- 6 So our members are currently supplying catalysts
- 7 to European manufacturers for both hand-held and non
- 8 hand-held engines and devices where emission credits don't
- 9 exist as a compliance option.
- 10 So in closing, we support the proposed changes,
- 11 and we thank the staff for their work in bringing forth
- 12 this proposal. Thank you.
- 13 ACTING CHAIRPERSON ROBERTS: Thank you. That
- 14 completes the public testimony.
- 15 Can staff address the issues that have been
- 16 brought up?
- 17 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: The two
- 18 issues that we heard there was that manufacturers are fine
- 19 with putting some restrictions on the credit program, but
- 20 would like the newest engines to be able to generate
- 21 unlimited credit life.
- 22 And I think our concern here is that this credit
- 23 program simply got out of control. And it was an
- 24 unintended consequences when we proposed it to you the
- 25 first time.

1 And the net effect is that it's not encouraging

- 2 technology. It's discouraging technology. So the
- 3 comments of about having credits to help encourage
- 4 technology really hasn't come to reality here.
- 5 The area that we think it can really help is on
- 6 the second issue, which is the ZEV credits or the
- 7 alternative fuel. But really it's -- alternative
- 8 technology. But it's really zero emission electric type
- 9 of commercial engines that lawn and garden workers use all
- 10 day long. And we think that's an area where we would like
- 11 to see credits being generated and then used to encourage
- 12 this kind of technology.
- 13 At least if we had -- if the result was somewhat
- 14 not as anticipated and we ended up with regular lawn
- 15 mowers that are dirtier than anticipated, but we had a
- 16 bunch of zero-emitting lawn mowers out there, that would
- 17 be a good outcome. Right now all we have is no catalysts
- 18 at all on this equipment, and it's not what we had
- 19 anticipated in this rule. And we had this huge fight with
- 20 Senator Bond and Stratton over the two-year period. And
- 21 we basically won the battle and somehow lost the objective
- 22 here. So that's why we're trying to re-focus this towards
- 23 the electric.
- 24 And it's true that not all the details of the
- 25 electric credit system have been developed, but we think

1 it's not unreasonable that we try to work out the test

- 2 procedural issues and those in the 15-day period with all
- 3 the effected stakeholders. There may be missing pieces of
- 4 information right now, but I don't think it's complicated
- 5 pathway to end up getting something that the Board would
- 6 be comfortable with.
- 7 ACTING CHAIRPERSON ROBERTS: Okay.
- 8 BOARD MEMBER BERG: Could you also comment on the
- 9 speakers' comments regarding the standard for performance
- 10 equivalent to the gas engine?
- 11 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: That's
- 12 in the context of the zero emitting vehicle.
- 13 The real objective here was to take a step away
- 14 from residential use electric equipment for which there's
- 15 lots of it now and try to look at what's being used by
- 16 lawn and garden services that take care of your house.
- 17 And that's where a lot of emissions come from.
- 18 So the criteria we're trying to get at is we only
- 19 get credit for something that would actually do the job of
- 20 a full day worth of work. And clearly the residential
- 21 stuff won't do that right now.
- 22 So I think the certain of the speaker was that we
- 23 not be overly restrictive such as a piece of equipment
- 24 with two batteries that could be swapped out would be
- 25 excluded. And that's what you do with your lithium ion

1 drill. You have one in the charger and swap them out

- 2 rather than having to have a big battery pack that
- 3 wouldn't survive for a 12-hour workday.
- 4 BOARD MEMBER BERG: So my understanding that
- 5 staff would be open to that type of resolution?
- 6 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: Yeah.
- 7 I think so.
- 8 RESEARCH DIVISION CHIEF CROES: Yeah. I think
- 9 the big trick is the regular battery that we look at out
- 10 there don't inadvertently qualify. I think how we draw
- 11 that line is very, very challenging. And I think
- 12 that's --
- BOARD MEMBER BERG: Thank you.
- 14 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: And the
- 15 distinction is some battery things like a wood whip is
- 16 maybe good for an hour worth of use. What we really need
- 17 is something that's good for four or eight hours' worth of
- 18 use for a professional.
- 19 ACTING CHAIRPERSON ROBERTS: We have a very
- 20 aggressive lawn mower trade-in program. And those are
- 21 limiting the electric lawn mower. And it's a great piece
- 22 of equipment, but they're maybe 8, 10,000 square feet max
- 23 is what you're going to get out of a charge. So something
- 24 that could get us even two batteries gets you through a
- 25 day would be a great benefit on the commercial side.

- 1 BOARD MEMBER TELLES: A point of information.
- 2 There's a few gardening services in Fresno that use the
- 3 current small battery. What they have is kind of
- 4 innovative technology from San Joaquin Valley again. This
- 5 guy has solar panels on his truck. And he's charging his
- 6 batteries all day long. As he's mowing the lawn, his puts
- 7 the battery in the solar panel and he hasn't used gas lawn
- 8 mowers in years. There's ways to do it with the current
- 9 battery.
- 10 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think
- 11 the gentleman that mentioned the lithium ion batteries,
- 12 that technology got twice the energy and half the size.
- 13 As that comes into the marketplace, it gives you a better
- 14 chance of being able to better meet the objectives.
- 15 ACTING CHAIRPERSON ROBERTS: That's exactly what
- 16 we want to encourage.
- 17 Okay. Any further comments? If not, want to
- 18 close the record. Since all of the testimony, written
- 19 submissions, and staff comments for the item have been
- 20 entered into the record and the Board has not granted an
- 21 extension for the comment period, I'm officially closing
- 22 the record on this portion of the agenda item number
- 23 08-10-3.
- 24 Written or oral comments received after the
- 25 comment period has closed will not be accepted as part of

- 1 the official record on this agenda item.
- 2 And we should go to ex partes statement now.
- 3 Remind all Board members of our policy concerning ex parte
- 4 communications with the public. While we may communicate
- 5 off the record with outside persons regarding Board
- 6 rulemaking, we must disclose the names of our contacts and
- 7 the nature of the contents on the record. This
- 8 requirement applies specifically to communications that
- 9 takes place after the public agenda of the Board hearing
- 10 has been published.
- 11 And I'll start all the way to my right and ask if
- 12 there are any comments.
- BOARD MEMBER BERG: No comments.
- BOARD MEMBER BALMES: Same for me.
- BOARD MEMBER D'ADAMO: No.
- 16 BOARD MEMBER HILL: No.
- 17 BOARD MEMBER TELLES: No.
- 18 BOARD MEMBER SPERLING: No.
- 19 ACTING CHAIRPERSON ROBERTS: Okay. All the Board
- 20 members are currently sitting here.
- 21 BOARD MEMBER HILL: I'll move resolution-08-41.
- BOARD MEMBER BALMES: I'll second.
- 23 BOARD MEMBER KENNARD: Second
- 24 ACTING CHAIRPERSON ROBERTS: Okay. We have a
- 25 motion and two seconds. I'll let staff figure out who was

- 1 first.
- 2 If there are no further comments, I'll ask for a
- 3 voice vote. All in favor signify by saying aye.
- 4 (Ayes)
- 5 ACTING CHAIRPERSON ROBERTS: Any opposed?
- 6 Hearing none, we'll deem that to be unanimous and
- 7 moved on to the following item.
- 8 This item 08-10-4 amendments to the current
- 9 regulations for large spark-ignition engines with an
- 10 engine displacement less than or equal to one liter.
- 11 Staff is proposing amendments to California's
- 12 existing off-road large spark-ignition engine regulations
- 13 to include more stringent exhaust and evaporative emission
- 14 standards and requirements.
- 15 Mr. Goldstene, would you introduce this item,
- 16 please?
- 17 EXECUTIVE OFFICER GOLDSTENE: Thank you,
- 18 Supervisor Roberts.
- 19 Today is staff is proposing to amend California's
- 20 existing regulations for large spark-ignition engines with
- 21 an engine displacement less than or equal to one liter.
- In today's presentation, we'll refer to these
- 23 engines as LSI engines less than one liter.
- 24 In 1998, the Board first established emission
- 25 standards for LSI engines less than one liter, and these

1 engines were fueled by gasoline or alternative fuel such

- 2 as compressed natural gas and liquefied petroleum gas.
- 3 They do not include diesel engines.
- 4 Examples of the engines affected by this
- 5 rulemaking include those used in portable generators,
- 6 large turf care equipment, industrial equipment such as
- 7 forklifts, scrubber, sweepers, and airport ground support
- 8 equipment.
- 9 In 2006, the Board approved more stringent
- 10 emission standards for LSI engines greater than one liter.
- 11 At that time, staff did not propose any changes to the
- 12 emission standards for LSI engines less than one liter.
- 13 However, in recent years, the population of LSI engines
- 14 less than one liter, the number of engine families, and
- 15 the maximum power ratings for these engines has grown
- 16 significantly, making emissions from the smaller LSI
- 17 engines a greater concern.
- 18 To address this concern, staff is proposing to
- 19 establish a new sub-category LSI engines less than or
- 20 equal to 825 cubic centimeters and more stringent exhaust
- 21 emissions standards for LSI engines between 825 and one
- 22 liter. The standards would begin in 2011 and become more
- 23 stringent in 2015. Additionally, for the first time,
- 24 staff is proposing to require 2011 and later model year
- 25 equipment with these engines to meet the same evaporative

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1 emission standards applicable to small off-road engines.
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- 2 Finally, staff is proposing to allow LSI engines
- 3 used in vehicles similar to off-highway recreational
- 4 vehicles to use the recreational vehicle test procedures
- 5 and certification procedures which will help reduce
- 6 compliance costs.
- 7 I'll now turn the presentation over to Scott
- 8 Roland from the Off-Road Controls Section. Scott.
- 9 (Thereupon an overhead presentation was
- 10 presented as follows.)
- 11 MR. ROLAND: Thank you, Mr. Goldstene. Good
- 12 morning, Supervisor Roberts and members of the Board.
- 13 Today's presentation will summarize the staff's
- 14 proposal to amend California's existing regulations for
- 15 new off-road large spark-ignition engines with an engine
- 16 displacement less than or equal to one liter.
- 17 --00o--
- 18 MR. ROLAND: In this presentation, I will provide
- 19 some background information and then discuss our proposal
- 20 to reduce emissions from these engines, including the
- 21 environmental benefits and the economic impacts followed
- 22 by our recommendation.
- --000--
- MR. ROLAND: The LSI category consists of
- 25 off-road spark-ignition engines above 19 kilowatts or 25

1 horsepower. LSI engines are fueled by gasoline or an

- 2 alternative fuel such as liquefied petroleum gas or
- 3 compressed natural gas.
- 4 LSI engines less than one liter are typically
- 5 found in equipment such as portable generators, large turf
- 6 care equipment like zero turn radius riding mowers,
- 7 industrial equipment such as material handling equipment,
- 8 scrubbers, sweepers, and various airport ground support
- 9 equipment.
- 10 --000--
- 11 MR. ROLAND: The Board first approved regulations
- 12 for these engines in 1998, requiring these engines to
- 13 comply with the adopted emission standards by 2002.
- 14 In 2006, the Board approved a more stringent
- 15 emission standards for LSI engines larger than one liter.
- 16 At that time, staff did not propose any revisions to the
- 17 emission standards for LSI engines less than one liter, so
- 18 they remained at the levels set in 1998.
- 19 --000--
- 20 MR. ROLAND: The current standards for LSI
- 21 engines less than one liter are significantly less
- 22 stringent than those for LSI engines larger than one
- 23 liter. And in fact they are even less stringent than the
- 24 Tier 3 emission standards for small off-road engines
- 25 greater than 225 cubic centimeters.

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1 --000--
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- 2 MR. ROLAND: In addition, both the population of
- 3 these engines and their associated emissions have grown
- 4 significantly and are expected to continue growing,
- 5 specifically if the current relatively less stringent
- 6 emission standards for these engines remain unchanged.
- 7 --000--
- 8 MR. ROLAND: A review of the certification data
- 9 shows just how the difference in stringency has affected
- 10 the market.
- 11 The number of engine families certified just
- 12 below one liter has more than doubled since 2003, as shown
- 13 in the circled yellow and blue bars.
- 14 Currently, there are 21 engine families certified
- 15 with engine displacements between 950 cubic centimeters
- 16 and one liter.
- 17 Additionally, compared to 2003, there are no
- 18 longer any engine families certified between one liter and
- 19 1.6 liters. This shows a migration from the more
- 20 stringent, greater than one liter category to the less
- 21 stringent less than or equal to one liter category. The
- 22 end result is reduced emissions benefits from these
- 23 engines.
- --000--
- 25 MR. ROLAND: Thus, staff's proposal would set

1 more stringent exhaust emission standards for the less

- 2 than or equal to one liter engines. The proposal would
- 3 also set new evaporative emission standards for these
- 4 engines.
- 5 In addition, during the development of the
- 6 proposed regulations, concerns were raised that some LSI
- 7 engines are used in equipment that operate in a manner
- 8 very similar to off-highway recreational vehicles and
- 9 therefore their emissions performance should be evaluated
- 10 accordingly.
- 11 Thus, staff proposes to allow manufacturers of
- 12 LSI engines used in vehicles similar to off-highway
- 13 recreational vehicles to certify these engines using the
- 14 recreational vehicle test procedures.
- --o0o--
- 16 MR. ROLAND: The current and proposed emissions
- 17 standards are shown here. We propose to create two
- 18 classes: Engines less than or equal to 825 cubic
- 19 centimeters and engines between 825 cubic centimeters and
- 20 one liter.
- 21 Over the next several slides, I will review what
- 22 technology would likely be required to meet those levels.
- --000--
- MR. ROLAND: We are proposing the 825 cubic
- 25 centimeter cut point, because engines less than 825 cubic

- 1 centimeters tend to be used in much less expensive
- 2 equipment. These engines represent approximately 10
- 3 percent of the engines in the category and are mostly
- 4 designed for turf care equipment. Their performance and
- 5 operation characteristics are comparable to small off-road
- 6 engines. Therefore, staff proposes that these engines
- 7 meet emission standards equivalent to Tier 3 emission
- 8 standards for small off-road engines.
- 9 --000--
- 10 MR. ROLAND: Are there technical road blocks
- 11 related to the proposed less than 825 cubic centimeters
- 12 standards? No.
- To meet the proposed standard, these engines will
- 14 likely even require engine modification and air fuel ratio
- 15 changes, and thus catalytic converters would not be
- 16 necessary to meet the standards.
- --o0o--
- 18 MR. ROLAND: Are there any technical road blocks
- 19 related to the proposed 2011 standards for LSI engines
- 20 between 825 cubic centimeters and one liter? No.
- 21 These engines will also likely only require
- 22 engine modifications and air fuel ratio changes.
- 23 Although some manufacturers may consider the use
- 24 of catalysts to meet the emissions standards, it is likely
- 25 that most will pursue other less expensive means,

1 especially since four non-catalyst equipped 2008 engine

- 2 family already meet the proposed 2011 emissions standards.
- 3 --000--
- 4 MR. ROLAND: What about the proposed 2015
- 5 emission standards? While there may be technical concerns
- 6 raised by industry, staff believes that again there are no
- 7 technical road blocks related to these proposed emission
- 8 standards.
- 9 Compliance with the proposed 2015 emission
- 10 standards will likely be based on water cooled engines
- 11 with closed loop electric fuel injection systems and
- 12 three-way catalysts.
- 13 Although these technologies are not common in
- 14 this segment of the market, they are well established,
- 15 prove emission control technologies. Three currently
- 16 certified engine families meet the proposed emission
- 17 standards now.
- 18 --000--
- 19 MR. ROLAND: Although industry may contend that
- 20 there are technical issues, staff believes that the real
- 21 issue primarily comes down to cost, particularly for the
- 22 proposed 2015 emission standard.
- 23 Based on figures submitted by industry, the staff
- 24 estimates an average increase of \$1,940 per unit to meet
- 25 the more stringent standards. When compared to the

1 average equipment cost of \$14,000, this would be a 14

- 2 percent increase.
- 3 --000--
- 4 MR. ROLAND: On a per engine basis, the cost
- 5 effectiveness of staff's proposal is favorable. The upper
- 6 cost effectiveness of \$6.40 per pound of reactive organic
- 7 gases plus oxides of nitrogen that would be reduced
- 8 compares well with other emission control regulations
- 9 adopted by this Board which range from less than one
- 10 dollar to \$11 per pound.
- 11 --000--
- MR. ROLAND: Overall, staff's proposal would
- 13 result in a reduction of approximately 8.4 tons per day of
- 14 reactive organic gases plus oxides of nitrogen emissions
- 15 statewide in 2020.
- In 2030, the proposal would reduce approximately
- 17 15.4 tons per day of reactive organic gases plus oxides of
- 18 nitrogen. There is also a possible carbon dioxide benefit
- 19 associated with the proposal that has not yet been
- 20 quantified.
- 21 --000--
- MR. ROLAND: In conclusion, staff's proposal
- 23 would provide significant emission reductions. The
- 24 proposed emission standards are attainable with existing
- 25 emissions control technologies and are cost effective.

1 Therefore, staff recommends that the Board adopt

- 2 its proposal.
- 3 This concludes staff's presentation. Staff is
- 4 ready to answer any questions the Board might have.
- 5 ACTING CHAIRPERSON ROBERTS: Okay. Let me first
- 6 ask the Ombudsman to describe the public participation
- 7 process.
- 8 Thank you.
- 9 Before we go to staff questions and comments, I'm
- 10 going to ask the Ombudsman to please describe the public
- 11 participation process.
- 12 OMBUDSMAN QUETIN: Thank you.
- 13 Members of the Board, this proposed regulation
- 14 has been developed with input from a large spark-ignition
- 15 engine and equipment manufacturers as well as several
- 16 industrial associations.
- 17 They began their efforts to develop this rule in
- 18 the summer of 2007. Two workshops were held in El Monte
- 19 on November 14th, 2007, and April 21st, 2008, with 40
- 20 people in attendance for each.
- 21 Staff also sent an extensive survey to LSI engine
- 22 and equipment manufacturers.
- 23 Between November 2007 and August of 2008, staff
- 24 held numerous meetings with stakeholder groups. The staff
- 25 report was released for public comment on October 3rd,

1 2008, noticed via the ARB website and sent to over 6,600

- 2 people on several list serves.
- 3 And, yes, there are outstanding issues, but I'll
- 4 leave it to the --
- 5 ACTING CHAIRPERSON ROBERTS: It will be developed
- 6 during the testimony.
- 7 OMBUDSMAN QUETIN: Yes.
- 8 ACTING CHAIRPERSON ROBERTS: Are there any
- 9 questions any of the Board members have before we start
- 10 the public testimony had?
- 11 I'm going to call the first of the witnesses.
- 12 This list looks a lot like the last list. Henry Hogo is
- 13 the first speaker. After two minutes a trap door will
- 14 open right under the microphone, and you'll be gone.
- 15 MR. HOGO: Henry Hogo with the South Coast Air
- 16 Quality Management District.
- 17 The AQMD staff is in support of the proposed
- 18 amendments. And after speaking with staff, we've found
- 19 that the proposed amendments will actually lead to some
- 20 additional emission reductions that we do not see in the
- 21 SIP. So this is a very good set of amendments.
- We do have some concerns relative to setting the
- 23 sub-category of 825 cubic centimeter, the standards for
- 24 that sub-category to be different from the above 825 cubic
- 25 centimeter.

1 Our concern is that, as you've seen in the past,

- 2 some migration from the higher displacement level to the
- 3 lower one. And we're concerned that equipment engine
- 4 manufacturers will start making equipment that will be
- 5 just below 825 to not meet the more stringent standard
- 6 that's established between 825 and one liter.
- 7 So we will recommend that you strengthen the
- 8 proposed amendments today and set the emission standards
- 9 for all categories under one liter to the more stringent
- 10 6.5 standards and the .8 standard in 2015. Thank you.
- 11 ACTING CHAIRPERSON ROBERTS: Thank you.
- 12 Next speaker is Lawrence Keller followed by Roger
- 13 Gault.
- MR. KELLER: Good morning, members of the Board
- 15 and staff. My name is Larry Keller of Polaris Industries.
- Polaris is a manufacturer of motorcycles, snow
- 17 mobiles, all-terrain vehicles, and a class of recreational
- 18 off-highway vehicles known as side by sides.
- 19 Polaris is a member of the recreational
- 20 Off-Highway Vehicle Association, ROVA. We support the
- 21 intend of the brief written comments that were submitted
- 22 by ROVA.
- 23 Polaris has worked closely with the ARB staff
- 24 during the rule making. We appreciate the consideration
- 25 that the staff has made regarding certain recreational

- 1 off-highway vehicles that would meet the off-road sport
- 2 vehicle classification and off-highway vehicle regulation
- 3 except for the 600 pounds payload limit.
- 4 Polaris supports a number of the staff's
- 5 recommendation as noted in our written comments. We will
- 6 appreciate the Board's consideration of our comments
- 7 including our hopeful suggestions for near-term vehicle
- 8 classification alignment and our pragmatic request for a
- 9 model 2012 start date for the subject vehicle category if
- 10 it must be subject to the proposed LSI emission limits.
- 11 Thank you for the opportunity to offer these
- 12 comments.
- 13 ACTING CHAIRPERSON ROBERTS: Thank you.
- 14 The next speaker is Roger Gault, going to be
- 15 followed by James McNew.
- 16 MR. GAULT: Good morning again. Roger Gault for
- 17 the Engine Manufacturers' Association.
- 18 Again, we worked with the staff extensively
- 19 during the development of this rule. And there's a lot of
- 20 alignment between what the staff has proposed and what we
- 21 would agree with. There's two points I think we need to
- 22 make.
- One was in regard to the 825 cc cut point and the
- 24 concern of engines straddling that line and ending up with
- 25 higher numeral limit. The 19 kilowatt cut point between

1 small LSI and LSI is one that's easily manipulated if you

- 2 will. Whereas, the displacement cut point is not. We
- 3 believe the engines that are currently classified as LSI
- 4 but less than 825 cc are more appropriately classified as
- 5 small LSI. They just have to be rated at power greater
- 6 than 19 kilowatts. They fall over that line. It's a
- 7 minor point, but does emphasize the fact we're talking
- 8 about splitting hairs here.
- 9 The other point is in regard to the alt year
- 10 exhaust standard for the 825 cc to one liter engines and
- 11 the 0.8 gram per kilowatt hour level. We agree with the
- 12 staff's assessment of what technology will take to get
- 13 there. But we do not believe that those engines will
- 14 actually be developed and placed in the marketplace.
- The unit volume for California for that
- 16 particular segment is extremely small. We're talking
- 17 about even with the inflated numbers that we're hearing
- 18 from staff, which we don't necessarily agree with, we're
- 19 convinced that manufacturers will not invest in an
- 20 entirely new and unique product line, liquid cool
- 21 multi-cylinder closed loop with aftertreatment, for this
- 22 narrow market in California. And the consumers will
- 23 either be using their old equipment by keeping it running
- 24 longer or re-building engines, et cetera, or replacing
- 25 with diesel powered product.

1 Diesel powered product meets NOx standard in the

- 2 out years of roughly five grams per kilowatt hours which
- 3 EMA proposed for this category. I think the actual number
- 4 is 4.7. Staff has indicated that they think the cost of
- 5 that diesel equipment will be significantly higher because
- 6 of the upcoming Tier 4 diesel standards which will drive
- 7 PM filter --
- 8 ACTING CHAIRPERSON ROBERTS: Roger, I'm going to
- 9 wrap you up here before I push this button.
- 10 MR. GAULT: Thank you.
- 11 ACTING CHAIRPERSON ROBERTS: You and the
- 12 microphone will disappear. Thank you.
- James McNew followed by Dr. Rasto Brezny.
- 14 MR. MC NEW: Good morning again. And again as
- 15 Roger had said, which I support his comments, there has
- 16 been significant work with staff on this.
- 17 The one area we are concerned with is in 2014 or
- 18 2015 when the standard would go down to .08 grams per
- 19 kilowatt hour. At that particular time, as Roger had
- 20 noted, transition will be more towards the diesel or those
- 21 products will simply disappear from the market.
- The cost impact of this is not just on the
- 23 manufacturers. The manufacturer's choice will be made
- 24 strictly upon a business decision as to whether they can
- 25 recover the money or the investment in changing those

- 1 products over to that level.
- 2 The big impact is upon businesses within
- 3 California. Those that rely upon the larger pieces of
- 4 equipment to do the work they're intended to do. And I do
- 5 not know that that impact has been analyzed within this
- 6 rulemaking, and it should be considered because most
- 7 likely they are the ones that are going to carry the brunt
- 8 of this decision. Thank you.
- 9 ACTING CHAIRPERSON ROBERTS: Thank you.
- 10 Last speaker.
- DR. BREZNY: Once again, good morning. Rasto
- 12 Brezny with the Manufacturers Emission Controls
- 13 Association.
- 14 MECA believes that the proposed changes to the
- 15 emission limits for this category of engines as outlined
- 16 in the staff report are reasonable and achievable and the
- 17 technologies are available today.
- 18 As discussed in the staff report, there is a
- 19 shift in the marketplace for these 25 to 50 horsepower
- 20 engines to be down sized to avoid meeting the tighter
- 21 emission limits for the larger engines.
- 22 And currently all LSI engines less than one liter
- 23 are meeting the current standards and in fact several
- 24 manufacturers have certified engines to emission limits of
- 25 0.5 grams per kilowatt hour.

1 The catalyst technologies are available today

- 2 which can be combined with advanced closed loop control
- 3 engines in order to meet the long-term emission limits as
- 4 outlined in the proposal.
- 5 We also support the tighter evaporative emission
- 6 limits, because again these passive evaporative controls
- 7 are readily available and are used on a diverse range of
- 8 spark-ignited engines.
- 9 And finally our members are committed to working
- 10 with engine manufacturers and other stakeholders in order
- 11 to make sure the technologies are available.
- 12 And I thank you for your time and thank the staff
- 13 for their hard work.
- 14 ACTING CHAIRPERSON ROBERTS: Thank you.
- 15 That concludes the public testimony.
- Mr. Goldstene, are there any comments? Does
- 17 staff want to respond?
- 18 EXECUTIVE OFFICER GOLDSTENE: No comments.
- 19 ACTING CHAIRPERSON ROBERTS: Okay.
- 20 BOARD MEMBER BERG: I'd be interested in staff
- 21 responding to the question about the year 2015.
- 22 And I'm confused. Is there a regulation that is
- 23 going to affect that would cause more of these engines to
- 24 be manufactured for other than California?
- 25 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: No.

- 1 The way we've proposed the regulation is a slight
- 2 tightening of the standard in 2011 and then a further
- 3 tightening in 2015.
- 4 And the EPA standards that were adopted are more
- 5 like the 20 -- closer to the 2011 standard, but they do
- 6 not take the next step down to a real well controlled
- 7 engine in 2015.
- 8 So the argument about model and availability was
- 9 that manufacturers wouldn't provide some of these engines
- 10 to California, because they do not have a requirement to
- 11 provide clean engines to EPA and the other states.
- We don't think that's going to happen to any
- 13 great degree. I think a lot of the issue has been that if
- 14 you look at lawn and turf care, there are engines and
- 15 pieces of turf care equipment out there that sell four or
- 16 ten or something in the state per year by a given
- 17 manufacturer. And bottom line to that is that people
- 18 won't bother to make those comply. It will be too
- 19 extensive.
- 20 But there are other competing pieces of equipment
- 21 that look similar and do the same job that have higher
- 22 volumes that can be used. I don't think there's any
- 23 specialty equipment here that would be somehow become
- 24 unavailable that wouldn't allow people to do a task
- 25 they're doing now. So we just most likely be a

1 consolidation of the number of models that are available.

- 2 If you look at turn control equipment with the
- 3 big blowers out in front in parks. From one manufacturer,
- 4 I think there's like seven or eight or nine different
- 5 models. They're all the same. They're spread out for
- 6 slightly different sizes difference and people will just
- 7 have somewhat narrower choice at that point in time.
- 8 We do think that for the higher volume stuff,
- 9 manufacturers will make the engine changes, because the
- 10 water cooled are more efficient and durable and have other
- 11 advantages to them and are what our emissions standards
- 12 would require.
- 13 HEALTH AND EXPOSURE ASSESSMENT BRANCH CHIEF BODE:
- 14 Fifteen out of 24 right now of these models have water
- 15 cooling engines in them. And the water cool engines is
- 16 the key to going to this cleaner technology.
- 17 So basically the market in our view already has
- 18 enough of the core technology to be able to cover what it
- 19 needs to cover. They'll will have to spend money as the
- 20 staff indicated to put more emission controls on it. But
- 21 the things that would require them to model redo the frame
- 22 of the vehicle, for example, to accompany a new engine,
- 23 it's already been done to 15 out of 24.
- 24 ACTING CHAIRPERSON ROBERTS: You had already seen
- 25 a shift to the less than one liter size, but you're not

1 expecting the next shift to occur to move into the less

- 2 than 825 cc's?
- 3 CHIEF DEPUTY EXECUTIVE OFFICER CACKETTE: I think
- 4 we don't think so. Because now you're sort of moving away
- 5 from a more car quality type engine into something that is
- 6 more like a lawn and garden engine. And so it could
- 7 happen, but we think there's probably not enough power out
- 8 of that lower displacement available to serve the needs of
- 9 the equipment. And therefore they'll stay above the 825.
- 10 ACTING CHAIRPERSON ROBERTS: Okay. Is there
- 11 any -- first let me see if there are any more questions
- 12 before we get to the ritual.
- 13 Okay. I need to close the record, since all of
- 14 the testimony, written submissions, and staff comments for
- 15 this item have been entered into the record and the Board
- 16 has not granted an extension of the comment period. And
- 17 I'm officially closing the record on this portion of
- 18 Agenda Item Number 0 8-10-4.
- 19 Written or oral received after the comment period
- 20 has closed will not be accepted as part of the official
- 21 record on this agenda item.
- 22 Ex parte declarations here. I'll start with
- 23 Mayor Loveridge.
- 24 BOARD MEMBER LOVERIDGE: Negative.
- 25 ACTING CHAIRPERSON ROBERTS: Negative. Negative.

- 1 None. None.
- John, you were shaking your head yes and saying
- 3 no.
- 4 There are no ex parte disclosures.
- 5 You'll review the resolution before you.
- 6 BOARD MEMBER HILL: I'll move Resolution 08-10-4.
- 7 BOARD MEMBER BALMES: Second.
- 8 ACTING CHAIRPERSON ROBERTS: We have a motion and
- 9 a clear second this time.
- 10 All of those who are in favor signify by saying
- 11 aye.
- 12 (Ayes)
- 13 ACTING CHAIRPERSON ROBERTS: And any opposed?
- 14 Hearing none, we'll deem that to be unanimously
- 15 approved by all the members here. And that item is
- 16 committed.
- 17 And the only thing I have left is we have public
- 18 comment at the close of the meeting. I have list with
- 19 four speakers who have asked to address us.
- 20 The first of those is Mr. John Dunlap who also
- 21 has two minutes. If he goes over, he's in real trouble.
- MR. DUNLAP: I got that loud and clear. Thank
- 23 you, Mr. Chairman. It's good to be with you today.
- 24 I'm representing the American Home Furnishing
- 25 Alliance. And I'm here to very briefly discuss some

1 critical issues surrounding the implementation of the ATCM

- 2 for composite wood products that your Board adopted last
- 3 year in 2007.
- 4 The first implementation date is but 40 days away
- 5 and there are some significant hurdles that remain for the
- 6 program to be implemented effectively. I will join along
- 7 with the chorus of others to say how much we appreciate
- 8 the efforts of the staff. Staff has been terrific to work
- 9 with. However, they take very seriously the deadlines and
- 10 the arguments made in their rulemaking package. And
- 11 they're such more optimistic than the industry is about
- 12 the ability to be effectively implemented.
- 13 Having said that, there is a significant
- 14 bottleneck with third-party certifiers. We don't have
- 15 enough. In fact, there's only one that's been identified
- 16 coming from China. There's one in Hong Congress. There
- 17 needs to be many more.
- 18 Their volume in composite wood product delays.
- 19 The economics of certification is much greater than was
- 20 anticipated and reported to your Board. Therefore, we
- 21 believe that pragmatic workable solution would be to have
- 22 your Board ask some questions of your staff team, have
- 23 them give you a briefing how it's going. If you agree
- 24 like we think you will that more time is needed, there may
- 25 be a bridge and time that would be allowed. Perhaps a bit

- 1 of a delay. I don't want to cause anybody to get too
- 2 worried about delays. We believe a delay could work in
- 3 favor of effective implementation. It's not a jail break
- 4 or something that's sinister. But it would give more time
- 5 in order for this important rule to be effectively
- 6 administered.
- 7 So what we're going to do, Mr. Chairman, is
- 8 continue to have a dialogue with the staff and perhaps get
- 9 on a few of your calendars to brief you.
- 10 We are working with the California Retailers'
- 11 Association is very concerned about the exposure they
- 12 would have when the rule begins being implemented this
- 13 year.
- 14 So the take-away message is we're going to be
- 15 talking to you. We want to see if we can get a bridge or
- 16 little bit more time. We think the staff can put it to
- 17 good use.
- 18 ACTING CHAIRPERSON ROBERTS: I think you're the
- 19 one that put the lights on that podium.
- 20 MR. DUNLAP: Yeah. I see that. So with that, I
- 21 thank you for your time today and your attention. And
- 22 congratulations on your greenhouse gas efforts. This was
- 23 terrific to watch.
- 24 ACTING CHAIRPERSON ROBERTS: Thank you. Dee Dee.
- 25 BOARD MEMBER D'ADAMO: I would like staff to

1 follow up on this. I do remember when the item was before

- 2 us. There were concerns raised. We were optimistic as a
- 3 Board and not taking a position one way or the other on
- 4 whether or not a delay is needed. But just if staff could
- 5 look into it further on the third-party certification.
- 6 ACTING CHAIRPERSON ROBERTS: I think it's
- 7 referred to staff, and we'll assume they're going to look
- 8 into it. It's not on our agenda, so we're not going to
- 9 discuss it. Just refer this to staff.
- 10 MR. DUNLAP: And we'll come to you and try to get
- 11 on a few of your calendars and give you a briefing and
- 12 more detail.
- 13 ACTING CHAIRPERSON ROBERTS: Thank you. Pamela
- 14 Williams, representing California Retailers' Association.
- 15 Pamela Williams. Going once, twice.
- 16 Pedro Carillo and Max Ordenez will be our last
- 17 speaker.
- 18 MR. CARILLO: Good morning and thank you very
- 19 much. Thank you to your staff who was really good about
- 20 making sure that we got to the podium.
- 21 We were part of the bus that rolled through here
- 22 yesterday. I had never seen anything like it before. And
- 23 been a long time since I've seen something like that.
- I wanted to -- my colleague and I -- Max and I
- 25 stayed over the night yesterday because we felt, one, it

1 was important. We are here already. You know, we already

- 2 spent the money to get here. Might as well stay and say
- 3 our piece.
- 4 We wanted to address all of you and bring your
- 5 attention to a few items that we think have been
- 6 overlooked.
- What we would witnessed yesterday was basically
- 8 two polarized sides that didn't want to talk to each
- 9 other. When we walked up through the halls, people are
- 10 like who are you with. Want to give me a pin one way or
- 11 the other.
- 12 The folks that I saw yesterday, it was about ten
- 13 people that came up on their own dime with some really
- 14 serious concerns. Were actually trying to get their hands
- 15 around some fiscal impact information that they were
- 16 looking for to take back home. Who were those people?
- 17 People like myself who work with transit related
- 18 non-profits in and around urban cities like Los Angeles.
- 19 People like myself who work with municipal agencies and
- 20 are trying to deal with kind of fiscal impact -- true
- 21 fiscal impact that the State will have on their budgets
- 22 and kind of trying to get our hands around what AB 32 is
- 23 going to mean with real tangibles.
- 24 What does it mean to the prices of a bus fleet
- 25 for the school the transports 50 to 100 folks every month?

- 1 What does it mean to the dollar ride and the
- 2 Meals on Wheels program that depends on their donations to
- 3 get those programs going?
- 4 What does it mean to the small business folks
- 5 like myself who may or -- are afraid. Just afraid of the
- 6 unknown.
- 7 So we want to bring your attention to those
- 8 concerns. We want to speak to you in specifics --
- 9 ACTING CHAIRPERSON ROBERTS: Thank you, Pedro.
- 10 MR. CARILLO: Thank you very much for your time.
- 11 ACTING CHAIRPERSON ROBERTS: Max. And I think
- 12 they're going to want you to come to this other microphone
- 13 if you would.
- MR. ORDENEZ: Good morning, Board members. My
- 15 name is Max Ordenez, small business person in Los Angeles.
- 16 I had to leave a little bit early about 3:30 yesterday.
- 17 So I wasn't able to speak.
- 18 I'm the treasurer with the California Hispanic
- 19 Chamber of Commerce, involved with a lot of smaller local
- 20 chambers in the Los Angeles area. And we just had some
- 21 concerns in regards to the perspective of small
- 22 businesses. And reading the Wall Street Journal this
- 23 morning, they said a lot of the loan activity is starting
- 24 to occur for small business.
- I just want to make it very clear when the Wall

1 Street Journal or the LA Times say small business, they're

- 2 referring to private companies some 50 million or above.
- 3 So the organizations we're involved with and the
- 4 colleagues and members are very small. I'm talking
- 5 they've been around five years, eight years, some even
- 6 ten.
- 7 Additionally, I think the average employer is
- 8 three or four people. Usually it's mom, dad, maybe uncle
- 9 Joe or something like that.
- 10 In perspective to AB 32 and the Scoping Plan, if
- 11 the goal is really to have a net sum of zero losses of
- 12 jobs or small businesses and create a new industry.
- 13 And I think there's a disconnect in the fact of
- 14 what is going to be that bridge for a lot of these small
- 15 businesses being the access to capital. Although for a
- 16 lot of minority businesses there's been some great gains
- 17 in the small business loan programs, whether it's SBA or
- 18 even through private loans, the majority of those loans
- 19 actually come from the mortgages, from the line of credits
- 20 that people start their businesses with. And right now
- 21 that's not an option right now.
- 22 So under this critical environment that option is
- 23 not there. I think again referring to the article in the
- 24 Wall Street Journal -- I kind of laugh bit, because a lot
- 25 of the small businesses are finally getting the loans they

1 deserve. But they're not talking about small merchants or

- 2 the small consulting firm that two people had started in
- 3 the back of their garage or what have you.
- 4 ACTING CHAIRPERSON ROBERTS: Max, I'm going to
- 5 ask you to wrap it up right now.
- 6 MR. ORDENEZ: Just really consider that aspect of
- 7 that and how are we going to bridge and have really a net
- 8 loss of -- net gain of jobs and businesses. And that
- 9 bridge is the access to capital. Thank you.
- 10 ACTING CHAIRPERSON ROBERTS: Okay. That
- 11 completes all the public testimony, and I want to give
- 12 Supervisor --
- MS. WILLIAMS: I believe you called me and I
- 14 missed you. I was two blocks away. May I still testify?
- 15 ACTING CHAIRPERSON ROBERTS: You're causing me to
- 16 reconsider all of my rules that are sacred.
- 17 MS. WILLIAMS: Didn't you take it out of agenda?
- 18 Pamela Williams with the California Retailers'
- 19 Association.
- 20 We'd like to just echo the comments that were
- 21 made by the American Home Furnishings Alliance earlier
- 22 during the public comment period about requesting a delay
- 23 of the composite wood regulations. We have letter that
- 24 we'll be submitting to all of you that lays out the
- 25 reasons. Basically, the issue is one of lack of

1 certifiers particularly in Asia so that we have a serious

- 2 supply problem.
- 3 So we are requesting a delay. We're not
- 4 requesting modifications to the regs, rescinding of the
- 5 regs, no major changes. Just a delay in implementation.
- 6 We're also willing to go to a stronger standard
- 7 voluntarily in the mean time, the European El standard,
- 8 which will protect the public further than they're being
- 9 protected now. But that product is available now and
- 10 doesn't impact our supply issues.
- 11 So thank you very much, Mr. Chairman, for waiving
- 12 your rules?
- 13 ACTING CHAIRPERSON ROBERTS: Thank you. Okay.
- 14 With that, Supervisor Hill has a comment he would
- 15 like to make.
- 16 BOARD MEMBER HILL: Thank you, Mr. Chairman.
- 17 And since this is my last meeting, I wanted to
- 18 take a moment to thank the Board for the opportunity to
- 19 work with you. I've been honored, truly honored, by your
- 20 dedication, your commitment, your intelligence, your
- 21 diligence, and your professionalism. I can't tell you
- 22 enough how moving to the Assembly is truly a demotion I
- 23 think in every regard.
- 24 It's been a wonderful opportunity for me. And
- 25 the staff, it's beyond none. Every time there's a

1 briefing, every time there's a meeting, no matter what the

- 2 discussion, the professionalism and the knowledge base and
- 3 the science base of this staff led by James Goldstene is
- 4 extraordinary. And thank you for that.
- 5 Thank you for what you bring to the state of
- 6 California. And truly through the implementation of AB 32
- 7 what you're bringing to the world, because that's really
- 8 our future.
- 9 And the fear that I have is that the rest of the
- 10 nation and the world has not grasped the need and the
- 11 commitment that we've made in California through all of
- 12 you. So thank you very much for this opportunity. I'll
- 13 never forget it.
- (Applause)
- 15 ACTING CHAIRPERSON ROBERTS: It's probably not
- 16 been nicer than seeing graduates of this course in air
- 17 quality go on. You'll be there in good company with Mark
- 18 and others who served well and really will be the voice
- 19 and probably the resident knowledge in most of the real
- 20 understanding of these issues. So we will wish you every
- 21 success, and we'll be there to visit you of this and
- 22 transit issues and other things.
- 23 Mayor Loveridge.
- 24 BOARD MEMBER LOVERIDGE: Well, I thought Mark
- 25 DeSaulnier set an enormously high standard as a Board

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1 participate and Jerry Hill has equaled that standard.
             We do look forward for additional funding for
 3 public transit. And godspeed on the $11 billion heading
 4 for 22 billion in terms of the state budget.
 5
            ACTING CHAIRPERSON ROBERTS: Okay. With that, we
 6 will declare this meeting adjourned at 11:25.
             (Thereupon the California Air Resources Board
 8
             adjourned at 11:25 p.m.)
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1	CERTIFICATE OF REPORTER
2	I, TIFFANY C. KRAFT, a Certified Shorthand
3	Reporter of the State of California, and Registered
4	Professional Reporter, do hereby certify:
5	That I am a disinterested person herein; that the
6	foregoing hearing was reported in shorthand by me,
7	Tiffany C. Kraft, a Certified Shorthand Reporter of the
8	State of California, and thereafter transcribed into
9	typewriting.
10	I further certify that I am not of counsel or
11	attorney for any of the parties to said hearing nor in any
12	way interested in the outcome of said hearing.
13	IN WITNESS WHEREOF, I have hereunto set my hand
14	this 25th day of November, 2008.
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